

Budget Basics

Jamie Nicholson, Finance Director City of Pataskala, Ohio

April 25-26, 2023

Session Topics

- 1. Purpose
- 2. Why establish a budget?
- 3. Budget classifications
- 4. Budgetary integration
- 5. Budgetary reporting requirements
- 6. Budget development process
- 7. Budget review & approval process
- 8. The Budget document
- 9. 'After the Budget'
- 10. Q&A

Purpose of the Budget

- Serves as a financial planning tool
- Implements public policy
- Serves as a control on spending

Definitions

- <u>Estimated Resources</u> the estimated receipts the government expects to receive plus the unencumbered and unreserved fund balance from the prior year.
- Appropriations the governing body's authorization to spend the government's resources. Does not imply that cash is available to be spent immediately.
- Encumbrance authorized purchase commitments related to unperformed contracts for goods and services (e.g. purchase orders).

Legal Requirement

- ORC Chapter 5705.28: Annual tax budget
 - "...the taxing authority of each subdivision or other taxing unit shall adopt a tax budget for the next succeeding fiscal year:"
 - On or before the fifteenth day of January in the case of a school district;
 - On or before the fifteenth day of July in the case of all other subdivisions and taxing units.

Legal Requirement

- ORC Chapter 5705.38: Annual appropriation
 - ".. On or about the first day of each year, the taxing authority of each subdivision or other taxing unit shall pass an appropriation measure..."

- Legal Requirement (cont'd)
 - Ohio Auditor of State Compliance Supplement
 - https://ohioauditor.gov/references/compliancemanuals.html

Budgetary Documents

- Tax budget (can be waived by county budget commission)
- Resolution setting tax amounts and rates
- Official certificate of estimated resources
- Amended certificate(s) of estimated resources and appropriations
- Annual appropriation ordinance or resolution
- County Auditor's certification of compliance:

Beginning fund balance + Estimated Resources

Appropriations = Year-End Projected FundBalance (must be >= \$0)

GFOA 'Best Practice'

- Four fundamental concepts:
 - Establish Broad Goals to Guide Government Decision Making
 - Develop Approaches to Achieve Goals
 - Evaluate Performance and Make Adjustments
 - Develop a Budget Consistent with Approaches to Achieve Goals

CITY OF PATASKALA, OHIO 2022 BUDGET SCHEDULE

(approved by City Council 5/17/21)

DATE	DELIVERABLE
June 18, 2021	Capital planning (CIP) templates distributed to departments.
July 9, 2021	Operating budget planning templates/models distributed to departments.
July 17, 2021	Development of revenue projections completed. Departments provided with estimated budget funding.
July 23, 2021	Completed capital planning (CIP) templates due back to Finance Department.
August 6, 2021	Capital planning (CIP) data loaded into database and reports distributed to departments.
August 20, 2021	Proposed departmental operating budget data due to Finance Department.
August 27, 2021	Preliminary budget reports distributed by Finance.
August 21 – September 10, 2021	Finance to review and consolidate departmental budgets.
September 13 - 22, 2021	Budget reviews by Administrator and Finance Director with draft budget presentation prepared.
September 27, 2021	Council 2022 budget planning workshop.
October 13, 2021	Preliminary budget document and legislation presented to City Council for review.
October 18, 2021	1st reading of legislation.
October 19 – November 15, 2021	Finance Committee review and budget public hearings
November 1, 2021	2 nd reading of legislation.
November 15, 2021	3 rd reading of legislation. Anticipated adoption by City Council.
December 17, 2021	Certified copy of budget sent to the Licking County Auditor and an initial certificate of estimated resources and appropriations requested.

A	В	С	D	Е	F	G	Н	I	J	K	L	М	N	0	P	Q
CITY OF PATASKALA, OHIO																
2022-2026 SALARY PLANNING MODEL								Fiscal Year 202	2 Staffing, Wa	ages & Bene	fit Expense Pr	ojections				
Fund: 101 - General Fund																
Department: 101 - City Administrator								ta in these cells sition is being								
								led)								
Employee Name	Projected Rate as of 12/31/21	Hourly or Salary?	Alloc Percent	Level	Jan-22 Cost of Living Increase?	2022 COLA rate increase	New	New Employee Hire Month	Step/Merit Incr Due	Step/Merit rate increase %	Seasonal? (Y/N)	Insurance Status	Avg Rate	Regular	Wana	Rate
	12/01/21				(Y/N)	~	III O TOUT	IIII C III CIII CII		moreuse %			Avg Rate	Hours	Wages	Rate
Hickin, Timothy O.	\$ 100,000.00	Salary	10%	105	M	3.000%			1	9.710%	N	FAM	\$ 52.8852	2.080	S 11,000	•
Cumbo, Jessica M.			10%	101	N Y	3.000%			12	0.000%	N N	FAM	\$ 25.7279		\$ 5,351	\$ 38.5
New Level 107 Hire (HR Manager)	\$ 25.0400 \$ 74,675.00	Hourly Salary	10%	107	N N	3.000%	2022	4	12	0.000%	N N	FAM	\$ 25.7279	1,560		
New Level 107 Hire (HR Manager) New Level 109 Hire (Facilities Coordinator)	\$ 20.4300	Hourly	35%	107	N N	3.000%	2022	4		0.000%	N N	NONE	\$ 20.4300	1,560		\$ 30.6
Enter Employee Name	\$ 20.4300	Hourty	0%	0	N	0.000%				0.000%	N N	NONE	\$ 20.4300	0		\$ 50.0
Enter Employee Name Enter Employee Name	S -		0%	0	N N	0.000%				0.000%	N N	NONE	\$ -	0		S
Enter Employee Name	S -		0%	0	N N	0.000%				0.000%	N N	NONE	S -	0	•	S
Enter Employee Name Enter Employee Name	S -		0%	0	N N	0.000%				0.000%	N N	NONE	S -	0		-
Enter Employee Name	S -		0%	0	N N	0.000%				0.000%	N N	NONE	S -	0	-	S
Enter Employee Name	S -		0%	0	N	0.000%				0.000%	N N	NONE	s -	0	•	S
Enter Employee Name	S -		0%	0	N N	0.000%				0.000%	N N	NONE	S -	0		S
Enter Employee Name	S -		0%	0	N	0.000%				0.000%	N	NONE	S -	0		S
Enter Employee Name	s -		0%	0	N	0.000%				0.000%	N	NONE	S -	0		S
Enter Employee Name	S -		0%	0	N	0.000%				0.000%	N	NONE	S -	0		S
	1		0.0		.,	0.00070				0.00013	.,		-		-	-
Total All Employees										10%			\$ 3.8378	5,720	\$ 21,952	\$ 3.
	2022 Budget	Summary:						Insurance	Status Codes:							
	Salaries & Wa	nes		52101	\$ 22,752			FF -	Employee							
	Seasonal	900			\$ -				Employee + Chi	d						
	Overtime			52102					Employee + Spo							
	OPERS Pensio	n .		52301	\$ 4,312				Family							
	OP&F Pension			52302					- Employee Life	& Vision only						
	Health Insuran			52201	\$ 8.460				S - Employee &							
	Taxable Fringe			52101					AM - Family Life		ioii oiliy					
	Uniforms			52401					E - Employee Li		sion Only					
	Workers Comp	pensation			\$ 902						Dental & Vision	Only				
	Health Reimbu		ct (HRA)	52205					AM - Family Life							
					300				E - Employee O							
									ES - Employee							
									AM - Family Op							
								311-1	runny op	. Jai, Liio Olliy						

ZOF			PATASKALA, OHIO 2022-2026 EXPENSE BUDGET																
	851		- City Administrator - General Fund	2022 Budget		2021 Budget	\$ Increase / (Decrease)	% Increase / (Decrease)	Sep-21 YTD Actual		2020 FY Actual	\$ Increase / (Decrease)	% Increase / (Decrease)		2021 Budget	2022 Budget	2023 Forecast	2024 Forecast	
		52101	Regular Salaries & Wages	s	23,532	\$ 15,295	\$ 8,237	53.85%	\$ 10,483	ī	\$ 14,070	\$ 9,462	67.25%	1	\$ 15,295	\$ 23,532	\$ 27,004	\$ 28	,176 \$
		52102	Seasonal/Temp Wages	<u> </u>	-	- 15/255		0.00%	- 10/105			- 3/102	0.00%		- 15/235	- 20/002	- 27,001	20,	- 4
	Salaries &	52103	Overtime		193	219	(26)		26		50	143			219	193	199		205
- 1	Wages	52104	Board & Commission Wages		-	-	-	0.00%	-		-	-	0.00%		-	-	-		- 1
		52199	Personnel Cost Reimbursement		-	-		0.00%	-		-	-	0.00%		-	-	-		-
		Tot	al Salaries & Wages	\$	23,725	\$ 15,514	\$ 8,211	52.93%	\$ 10,508		\$ 14,120	\$ 9,605	68.03%		\$ 15,514	\$ 23,725	\$ 27,203	\$ 28,3	381 \$
Γ		52201	Medicare	\$	344	\$ 225	\$ 119	52.89%	\$ 140		\$ 190	\$ 154	81.21%		\$ 225	\$ 344	\$ 394	\$	412 \$
		52202	Group Insurance Program (M/D/V/L)		8,460	5,806	2,654	45.71%	4,611		10,225	(1,765	-17.27%		5,806	8,460	9,276	10,	,296
	T 0	52203	Unemployment Compensation		-	-	-	0.00%	-		-	-	0.00%		-	-	-		-
Related	Taxes & Insurance	52204	Workers Compensation		902	590	312	52.88%	44		295	607	205.40%		590	902	1,034	1,	,078
픁	Insurance	52205	Health Reimbursement Account (HRA)		900	1,513	(613)	-40.51%	484		329	571	173.25%		1,513	900	900		900
8		52207	Flexible Spending Account (FSA)		-	-	•	0.00%	-		•	-	0.00%		-	-	-		-
æ		52208	FICA		-	-	-	0.00%	-		-	-	0.00%		-	-	-		-
<u> </u>		Tota	al Taxes & Insurance	\$	10,606	\$ 8,134	\$ 2,472	30.39%	\$ 5,280		\$ 11,040	\$ (434)	-3.93%		\$ 8,134	\$ 10,606	\$ 11,604	\$ 12,6	686 \$
Sa	Pension	52301	OPERS Pension	\$	4,312	\$ 2,638	\$ 1,674	63.46%	\$ 1,810		\$ 2,274	\$ 2,038	89.63%		\$ 2,638	\$ 4,312	\$ 4,899	\$ 5,	,100 \$
L	i clision	52302	OP&F Pension		-	-	-	0.00%	-		-	-	0.00%		-	-	-		-
			Total Pension	\$	4,312	\$ 2,638	\$ 1,674	63.46%	\$ 1,810		\$ 2,274	\$ 2,038	89.63%		\$ 2,638	\$ 4,312	\$ 4,899	\$ 5,1	100 \$
- 1		52401	Uniform Allowance	\$	-	\$ -	\$ -	0.00%	\$ -		\$ -	\$ -	0.00%		\$ -	\$ -	\$ -	\$	- \$
		52402	Employee Dues & Memberships		1,000	1,000	-	0.00%	-		200	800	400.00%		1,000	1,000	1,000	1,	,000
	Employee	52403	Conferences, Training & Travel		1,900	1,863	37	2.01%	139		388	1,512			1,863	1,900	1,900	1,	,900
- 1	Benefits	52404	Employee Certifications & Licenses		-	-	-	0.00%	-	_	-	-	0.00%		-	-	-		-
	Ļ	52405	Tuition Reimbursement		-	-	-	0.00%	-		-	-	0.00%		-	-	-		-
L		52499	Other Employee Benefits		-	-	-	0.00%	-		-	-	0.00%		-	-	-		-
	Total Employee Benefits			\$	2,900				\$ 139	-	\$ 588				\$ 2,863				900 \$
	Total Salary & Related		\$	41,543		\$ 12,395	42.52%	\$ 17,737	_	\$ 28,022	\$ 13,521			\$ 29,148		\$ 46,606	\$ 49,0	067 \$	
		53101	MORPC	\$	-	\$ -	\$ -	0.00%	\$ -	-	\$ -	\$ -	0.00%	1	\$ -	\$ -	\$ -	\$	- \$
. 10	Governmental	53102	LEADS		-	-	-	0.00%	- 1	ı	-	-	0.00%	I	-	-	-	I	-
																			,

Classifications of Budgets

- Character of the Budget
- Period of Time Covered by the Budget
- Degree of Legal Authority
- Anticipated Variability

Character of the Budget

Two general types of budgets:

- Operating Budgets
 - Legally adopted (appropriated) by governing body.
- Capital Budgets
 - Typically not appropriated beyond 1-2 years.

Period of Time Covered by the Budget

- Operating budgets are typically adopted (or appropriated) on an annual or biennial (2-year) basis.
- Capital budgets may be adopted based on the length of the project.
 - Typically only 1-2 years appropriated by governing body. Remaining period is part of forecast.

Degree of Legal Authority

- Refers to whether there is a legal requirement for the government to budget (or appropriate) a fund.
 - If a budget is legally required, it is referred to as an 'appropriated budget'.
 - If a budget is not legally required, it is referred to as a 'financial plan'.

Legal Level of Budgetary Control

Defined as:

"the level at which spending in excess of budgeted amounts would be a violation of law"

- OR -

"the lowest level at which a government's management may not reallocate resources without special approval"

Legal Level of Budgetary Control (cont'd)

- In Ohio, the legal level of control is the level at which the appropriation measure is passed by governing body.
- ORC proscribes the minimum level of budgetary detail.
- Charter communities can set their own level of authority

Legal Level of Budgetary Control (cont'd)

Legal level of control varies between governments. Pataskala example:

Fund level: 208 - Police Fund

Function level: 300 - Police

Object level: 52 - Salaries & Related

Detailed budgets are developed for planning and control purposes, however Council appropriates at this level.

Legal Level of Budgetary Control (cont'd)

Example:

Fund level: 208 - Police Fund

Function level: 300 - Police

Department level: 301 - Police Patrol

Activity level: School Resource Officer

Object level: 52 - Salary & Related

Sub-object level: 521 – Wages

Account number: 52102 – Overtime

Anticipated Variability

- Fixed vs. flexible
- Most governmental budgets are fixed budgets – but subject to amendments.
- A flexible budget might be used for an Enterprise Fund (where it is difficult to estimate demand)
 - Authorizes variable levels of spending depending on demand or revenues.

Budgetary Integration

- Because of the importance of budgeting in the public sector, it is essential that a government have a system of controls to ensure and demonstrate budgetary compliance.
- Budgetary integration is a feature of most computerized accounting software that is designed for state and local governments.



Expense Accounts

Purchase Orders, Open / Formatted Reports / 2014-00839 / Workflow Items / Expense Accounts

Drag a	column	header here to group by tha	t column							
		Account Number 🔺 💌	Description	Budget 💌	Prior Year Expense	Expense	Net Expense	Encumbrance 💌	Pre-Encumbrance	Account Balance
		208.301.52	₹ 7	₹	₹	₹	₹	₹	₹	₹ 2
		208.301.52101	Regular Salaries & Wages	\$1,114,078.00 CR	\$1,025,862.72 DR	\$261,981.34 DR	\$261,981.34 DR	\$0.00	\$0.00	\$852,096.66 CR
		208.301.52103	Overtime	\$127,004.00 CR	\$99,037.61 DR	\$19,967.27 DR	\$19,967.27 DR	\$0.00	\$0.00	\$107,036.73 CR
	0	208.301.52199	Personnel Cost Reimbursement	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00
	•	208.301.52201	Medicare	\$17,996.00 CR	\$15,893.16 DR	\$3,994.52 DR	\$3,994.52 DR	\$0.00	\$0.00	\$14,001.48 CR
	•	208.301.52202	Group Insurance Program (M/D/V/L)	\$302,419.00 CR	\$231,400.87 DR	\$87,135.51 DR	\$87,135.51 DR	\$154,764.49 DR	\$0.00	\$60,519.00 CR
	•	208.301.52203	Unemployment Compensation	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00
	•	208.301.52204	Workers Compensation	\$47,161.00 CR	\$29,899.23 DR	\$0.00	\$0.00	\$41,570.09 DR	\$0.00	\$5,590.91 CR
	0	208.301.52205	Health Savings Account (HSA)	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00
	•	208.301.52207	Flexible Spending Account (FSA)	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00
	0	208.301.52301	OPERS Pension	\$13,177.00 CR	\$12,039.81 DR	\$2,814.02 DR	\$2,814.02 DR	\$0.00	\$0.00	\$10,362.98 CR

Budgetary Integration (continued)

- The computerized accounting software should generate up-to-date information regarding appropriations and estimated revenues.
- Auditors test compliance with the applicable provisions of Chapter 5705 of the Ohio Revised Code

Budgetary Integration (continued)

- In auditing compliance with Chapter 5705, the auditor will consider whether the reports generated by the computerized accounting software properly reflect budgetary data, including appropriations and estimated revenues.
- Encumbrances (purchase orders) are used to reserve the appropriated budget to ensure that it is not overspent.

Budgetary Integration (continued)

- The information in the computerized reports will be compared to the official budgetary documents and information from the minutes.
- Auditor tests of budgetary compliance will be performed at fiscal year-end.
 Previously, they also tested at selected dates during the fiscal year.

Basic Financial Statements

- Required for the General Fund as well as any major Special Revenue funds for which a budget is legally adopted.
- May be Presented as a Basic Financial Statement or as Required Supplementary Information
 - If reported as RSI, then referred to as "schedule"
 - GASB Preliminary View issued on shift to RSI
 - Would these no longer be audited?
 - What about ensuring compliance with ORC requirements?

Budgetary Comparison Statement

- Statement must include:
 - Original budget (first complete appropriated budget)
 - Final amended budget
 - Actual amounts
- Variance column (difference between final amended and actual) is encouraged but not mandatory

CITY OF PATASKALA, OHIO

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND

FOR THE YEAR ENDED DECEMBER 31, 2020

	Budgeted	Amou	ınts		Fin	iance with al Budget Positive
	Original		Final	Actual	(N	legative)
Revenues:						
Real and other taxes	\$ 1,060,188	\$	1,115,000	\$ 1,116,937	\$	1,937
Licenses and permits	233,300		301,150	303,537		2,387
Fines and forfeitures	107,600		71,443	61,226		(10,217)
Intergovernmental	239,756		285,131	285,148		17
Special assessments	2,500		500	460		(40)
Investment income	25,462		30,000	27,356		(2,644)
Other	15,000		45,000	328,104		283,104
Total Revenues	1,683,806		1,848,224	2,122,768		274,544
Expenditures:						
Current:						
General government	1,276,752		1,292,975	1,026,100		266,875
Community environment	469,608		446,750	410,738		36,012
Leisure time activity	183,125		167,693	156,265		11,428
Total Expenditures	1,929,485		1,907,418	1,593,103		314,315
Excess (Deficiency) of Revenues						
Over (Under) Expenditures	(245,679)		(59,194)	529,665		588,859
Other Fire and a Service (Use)						
Other Financing Sources (Uses):	1 500		1.500			(1.500)
Sale of capital assets Transfers in	1,500		17,000	-		(1,500)
	(95,000)		(120,000)	(120,000)		(17,000)
Transfers (out) Total Other Financing Uses	 (93,500)		(101,500)	 (120,000)		(18,500)
Total Other Financing Oses	(93,500)		(101,500)	 (120,000)		(10,500)
Net Change in Fund Balances	(339,179)		(160,694)	409,665		570,359
Fund Balances at Beginning of Year	1,438,128		1,438,128	1,438,128		-
Prior Year Encumbrances Appropriated	211,588		211,588	211,588		
Fund Balance at End of Year	\$ 1,310,537	\$	1,489,022	\$ 2,059,381	\$	570,359

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

Phases of a Budget

- Planning
 - Identification of goals & objectives
 - Revenue projections
- Development
 - Departmental Requests
 - Capital Planning
 - Development of budget presentation materials
- Evaluation & Review
 - Budget Hearings
 - Proposed Budget
 - Legislative Approval

Development of Goals & Objectives

- Organization-wide and departmental plans: mission statements, key objectives and major activities.
- Important to identify both short-term (tactical) and long-term (strategic) goals.
- Where are we today, and where do we want to be in 1-year, 5-years and beyond?
- <u>Measuring Success</u>: performance measures, benchmarks, financial targets, etc.

Revenue Projections

- Qualitative forecasting methods
- Quantitative forecasting methods



Qualitative Forecasting Methods

- 1. Consensus
- 2. Expert-Panel Group
- 3. Personal Judgment

Quantitative Forecasting Methods

- Trend Analysis
- Linear Analysis
 - Simple regressive
 - Multiple regressive
- Time Series Analysis
- Econometric Forecasting
- Regression Analysis

2													38.17%		7.50%	5.62%	Incom	e tax growth ra	te		5.46%	
3											2013 Act											
4										\$	3,265,274.00	\$4	,511,632.26	\$4	1,850,009.06	\$ 5,122,449.74	Total I	ncome Tax Co	llecti	ons	\$ 5,402,006.00	
5																	Debt 8	Service Requir	eme	nt		
6																			Stre	et Fund	35.65%	
7																			Polic	e Fund	53.00%	
8																			Deb	Service Fur	9.20%	
9																			Cap	tal Fund	2.15%	
10																\$ 15,806,841.99	\$ 15	5,824,142.84				\$
11		\$ 1	5,824,142.84	\$1	1,403,376.32	\$19	,350,233.00	\$ ((3,526,090.16)	\$	4,420,766.52		2014		2015	2016		2017		2017	2017	
12 Detail Description	Account	Curi	r Bud	YTD)	Perm	n Bud	Rev A	Adj	Un					r Year-2 Actua						ur Year Budget	Re
13 Real Property Taxes	101.000.41101	\$	901,562.00	\$	874,982.39	\$	838,977.00	\$	62,585.00	\$	26,579.61	\$	828,989.05	\$	828,151.52	848,280.52	\$	901,562.00	\$	874,982.39	\$ 901,562.00	\$
14 Manufactured Home/Trailer Tax	101.000.41102	\$	7,000.00	\$	5,692.69	\$	5,000.00	\$	2,000.00	\$	1,307.31	\$	4,424.36	\$	4,383.44	\$ 5,017.66	\$	7,000.00	\$	5,692.69	\$ 7,000.00	\$
15 Local Government Fund	101.000.42101	\$	47,000.00	\$	31,262.88	\$	47,600.00	\$	(600.00)	\$	15,737.12	\$	43,562.82	\$	47,649.06	\$ 46,552.10	\$	47,000.00	\$	31,262.88	\$ 47,000.00	
16 Rollback/Homestead Reimbursement	101.000.42102	\$	130,328.00	\$	65,900.80	\$	118,476.00	\$	11,852.00	\$	64,427.20	\$	116,801.83	\$	119,493.52	126,991.53	\$	130,328.00	\$	65,900.80	\$ 130,328.00	\$
17 Electric Utility Income Tax	101.000.42103	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	5,341.61	\$ -	\$	-	\$	-	\$ -	\$
18 Cigarette Tax	101.000.42104	\$	100.00	\$		\$	300.00	\$	(200.00)	\$	100.00	\$	296.96		259.84	386.44	\$	100.00	\$	-	\$ 100.00	
19 Liquor Permits	101.000.42105	\$	12,000.00	\$	11,200.00	\$	12,000.00	\$	-	\$	800.00	\$	10,380.30		10,425.10	8,923.60	\$	12,000.00	\$	11,200.00	\$ 12,000.00	\$
20 Estate Tax	101.000.42106	\$	-	\$	-	\$	-	\$	-	\$	-	\$	16,202.07	\$	371.67	\$ -	\$	-	\$	-	\$ -	\$
21 Other State-Shared Revenues	101.000.42199	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$ -	\$	-	\$	-	\$ -	\$
22 Federal Grants	101.000.42201	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$ -	\$	-	\$	-	\$ -	\$
23 State Grants	101.000.42202	\$	-	\$	-	\$	-	\$	-	\$	-	\$	10,542.76	\$	-	\$ -	\$	-	\$	-	\$ -	\$
24 State Loans	101.000.42203	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$ -	\$	-	\$	-	\$ -	\$

2,500.00 \$

50.00 \$

300.00 \$

(5,000.00) \$

20,000.00 \$

(10,000.00) \$

(30,000.00) \$

(4,000.00) \$

- \$

- \$

- \$

12,665.00 \$

20.20

250.00

1,211.00

5,650.00

7,040.00

1,000.00

53,560.81

30,000.00

\$

- \$

\$

\$

6.00 \$

17,800.94 \$

910.00

600.00 \$

34,587.20

170,452.85

1,220.00

7,313.81 \$

30,701.99 \$

12,527.95 \$

22,566.80 \$

174,435.22 \$ - \$ - \$

8,150.00 \$

75.00 \$

855.00 \$

28,560.00 \$

14.10 \$

740.00 \$

2,794.51 \$

26,980.00 \$

25,675.00 \$

156,069.05 \$

24,792.71 \$

\$

\$

25 Other Intergovernmental Grants & Loa 101.000.42299

32 Other Misc General Service Charges 101.000.43199

36 Licking County Court - Jury/Witness F 101.000.43304

101.000.43101

101.000.43102

101.000.43105

101.000.43106

101.000.43107

101.000.43108

101.000.43301

101.000.43302

101.000.43303

25,000.00 \$

2,500.00

25,000.00

15,000.00

130,000.00

\$

\$

30,000.00

\$

1,000.00

50.00 \$

800.00 \$

12,335.00 \$

29.80 \$

550.00 s

1,289.00 \$

19,350.00 \$

7,960.00 \$

76,439.19 \$

\$

\$

\$

22,500.00 \$

500.00 \$

7,500.00 \$

5,000.00 \$

25,000.00 \$

1,000.00 \$

160,000.00 \$

34,000.00 \$

- \$

- \$

26 Building Licenses & Permits

28 Garage Sale Permits

30 Variance Application Fee

31 Other Zoning Permits & Fees

35 Credit Card Convenience Fee

29 Sign Permits

33 Franchise Fees

34 Tower Lease

27 Public Records Copy Charges

New source income tax growth

25,000.00 \$

50.00 \$

800.00 \$

2,500.00 \$

25,000.00 \$

15,000.00

1,000.00

130,000.00

30,000.00

\$

\$

12,335.00 \$

29.80 \$

550.00 \$

1,289.00 \$

19,350.00 \$

7,960.00 \$

76,439.19

25,000.00 \$

50.00 \$

800.00 \$

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4	A		В		С		D		E		F		G		Н		1		J		K	L
1																						
2	CITY OF PATASKALA, OHIO																					
3	REVENUE ANALYSIS - BY FUND)																				
4	FOR YEARS 2014 - 2022																					
5																						
6																						
7	Row Labels →		2014 Act		2015 Act		2016 Act		2017 Bud	2	2017 YTD Act		2018 Fcst		2019 Fcst		2020 Fcst		2021 Fcst		2022 Fcst	
8	■101 - General Fund	\$ 1	1,713,654.83	\$	1,447,450.96	\$	1,469,231.01	\$	1,519,140.00	\$	1,230,932.25	\$	1,540,120.00	\$	1,561,043.00	\$	1,595,737.00	\$	1,618,209.00	\$	1,643,960.00	
9	∃Taxes	\$	833,413.41	\$	832,534.96	\$	853,298.18	\$	908,562.00	\$	880,675.08	\$	922,085.00	\$	935,811.00	\$	949,743.00	\$	963,885.00	\$	978,238.00	
10	Property Taxes	\$	833,413.41	\$	832,534.96	\$	853,298.18	\$	908,562.00	\$	880,675.08	\$	922,085.00	\$	935,811.00	\$	949,743.00	\$	963,885.00	\$	978,238.00	
11																						
12	■Intergovernmental	\$	197,786.74	\$	183,540.80	\$	182,853.67	\$	189,428.00	\$	108,363.68	\$	192,435.00	\$	195,094.00	\$	197,806.00	\$	200,572.00	\$	203,393.00	
13	Grants & Loans	\$	10,542.76	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	
14	State-Shared Revenues	\$	187,243.98	\$	183,540.80	\$	182,853.67	\$	189,428.00	\$	108,363.68	\$	192,435.00	\$	195,094.00	\$	197,806.00	\$	200,572.00	\$	203,393.00	
15																						
16	□ Charges for Service	\$	232,890.80	\$	249,311.96	\$	265,625.37	\$	229,350.00	\$	117,952.99	\$	229,300.00	\$	229,300.00	\$	239,800.00	\$	239,800.00	\$	245,300.00	
17	General Government Fees	\$	62,431.95	\$	74,876.74	\$	84,763.61	\$	69,350.00	\$	41,513.80	\$	69,300.00	\$	69,300.00	\$	69,800.00	\$	69,800.00	\$	70,300.00	
18	Other Service Charges	\$	170,458.85	\$	174,435.22	\$	180,861.76	\$	160,000.00	\$	76,439.19	\$	160,000.00	\$	160,000.00	\$	170,000.00	\$	170,000.00	\$	175,000.00	
19																						
20	☐ Fines & Forfeitures	\$	162,997.17	\$	152,933.11	\$	137,689.45	\$	155,300.00	\$	95,910.12	\$	160,300.00	\$	165,400.00	\$	172,502.00	\$	177,606.00	\$	180,212.00	
21	Mayor's Court	\$	162,863.17	\$	150,433.11	\$	137,689.45	\$	154,800.00	\$	95,910.12	\$	159,800.00	\$	164,900.00	\$	172,002.00	\$	177,106.00	\$	179,712.00	
22	Other Fines & Forfeitures	\$	134.00	\$	2,500.00	\$	-	\$	500.00	\$	-	\$	500.00	\$	500.00	\$	500.00	\$	500.00	\$	500.00	
23																						
24	■ Special Assessments	\$	4,168.88	\$	5,591.01	\$	2,439.90	\$	2,500.00	\$	-	\$	2,500.00	\$	2,500.00	\$	2,500.00	\$	2,500.00	\$	2,500.00	
25	Special Assessments	\$	4,168.88	\$	5,591.01	\$	2,439.90	\$	2,500.00	\$	-	\$	2,500.00	\$	2,500.00	\$	2,500.00	\$	2,500.00	\$	2,500.00	
26																						
27	■ Miscellaneous Revenue	\$	132,759.64	\$	23,539.12	\$	27,324.44	\$	34,000.00	\$	28,030.38	\$	32,500.00	\$	32,938.00	\$	33,386.00	\$	33,846.00	\$	34,317.00	
28	Investment Income	\$	3,258.72	\$	7,186.76	\$	12,506.27	\$	15,000.00	\$	12,313.02	\$	17,500.00	\$	17,938.00	\$	18,386.00	\$	18,846.00	\$	19,317.00	
29	Other Miscellaneous Revenue	\$	129,500.92	\$	16,352.36	\$	14,818.17	\$	19,000.00	\$	15,717.36	\$	15,000.00	\$	15,000.00	\$	15,000.00	\$	15,000.00	\$	15,000.00	
30																						
31	■ Transfers & Advances	\$	149,638.19	\$	-	\$	-	\$	-	\$	-	\$	1,000.00	\$	-	\$	-	\$	-	\$	-	
32	Transfers & Advances	\$	149,638.19	\$	-	\$	-	\$	-	\$	-	\$	1,000.00	\$	-	\$	-	\$	-	\$	-	
33																						
34	∃102 - Unclaimed Funds	\$	25.00	-	6.92	-	108.38	_	1,000.00	-	768.24	-	100.00	-	100.00	_	100.00	-	100.00	-	100.00	
35	■ Miscellaneous Revenue	\$	25.00	-	6.92		108.38	_	1,000.00	-	768.24	-	100.00	-	100.00		100.00	-	100.00	_	100.00	
36	Other Miscellaneous Revenue	\$	25.00	\$	6.92	\$	108.38	\$	1,000.00	\$	768.24	\$	100.00	\$	100.00	\$	100.00	\$	100.00	\$	100.00	
37																						
38	□ 201 - Street Fund	_		_				_				_				_		_	2,803,290.00			
39	∃Taxes	_		_				_				_		_		_		_	1,969,922.00			
40	Income Taxes	S 2	2 097 908 98	\$	1 615 053 07	\$	1 826 153 33	\$	1 925 815 00	ዱ	1 369 232 42	\$	1 786 065 00	\$	1 822 455 00	\$	1 906 643 00	\$	1 969 922 00	\$:	2 104 168 00	

<u>Departmental Budget/Funding</u> <u>Requests</u>

- Prepare detailed budget instructions; or
- Departmental budget manual
- Data collection tools: budgetary system, Excel spreadsheets, other

TO: Tim Hickin Mike Compton

Bruce Brooks
Lenier Crawford
Jason Fravel
Chris Sharrock
Trent Howell

Mike Boals
Alan Haines
Scott Fulton
Maryann Figgins
Stephanie Tallman

Kip Kelsey Brandi Taft

CC: Tommy Lee Andy Walther

Ann Boehnlein

FROM: Jamie Nicholson DATE: July 29, 2021

SUBJ: 2022 Operating Budget & 2023-2026 Projections



Finance Department

James M. Nicholson Finance Director

Jamee A. Smith Finance Manager

It's the time of year when we begin to plan for the upcoming budget year. In order to facilitate the process, I've updated the Excel templates used during last year's budget process, to simplify the task of preparing the departmental budgets for 2022. These models will be sent via email under separate cover. The salary planning templates included in the spreadsheets have been updated to calculate (on an employee-level basis) projected wage and benefit-related expenditures by year from 2022 through 2026. The projections for 2022-2026 include any staffing additions you've already communicated to me, any anticipated step increases that individual employees would be eligible for, as well as estimated annual increases in the overall pay scales. For 2022, the scales have been increased by 3.0%, and the remaining years (2023 – 2026) have also been increased by 3.0% each year. These amounts have been included simply as a placeholder, as we'll begin negotiations for FOP, OPBA and USW 2023-2025 wages sometime in mid-2022.

Projected other non-wage related spending, however, (such as supplies, conferences & travel, or contractual services, etc.) will need to be manually determined and documented as part of the budget process. The expenditure reporting templates also have the capability to report other operating expenditures by year from 2022 through 2026.

Salary & Budget Templates

Each of you will receive, under separate cover, an email with a link to number of spreadsheets labeled with the fund and department (e.g., 'Fund 101 - Dept 101 Budget.xlsx') for your use in preparing and submitting budget information. PLEASE DO NOT CHANGE THE NAME OF THE FILE WHEN YOU RETURN IT TO ME. Each of the templates that provide for employee wage contains three tabs (non-wage cost centers only have two tabs) which are as follows:

Salary Planning - This tab provides you with all of the necessary tools and information to
calculate employee wages, taxes, health insurance and pension. The employee information
specific to your department has already been pre-loaded into your model including the
employee name, current wage rate, annual review period and insurance coverage status.

You will note that the model includes expense planning for 2022 and four (4) future years. Completing this section will allow us to accurately project the city's fund balances through 2026. The data calculated in this section will be automatically transferred to the '2022-2026 Expense Budget' tab.

- 2. 2022-2026 Expense Budget This is the primary area for budget data entry. It provides the account number and description, the current 2021 budget and year to-date spending data, as well as the 2020 full-year actual expenditures. The 2020 and 2021 data was extracted from the SSI VIP accounting system, and represents current information as of June 30, 2021. In order to protect the integrity of the budget templates, most of the input cells in the wage-related section are protected, and cannot be directly keyed into. The data for these cells will come directly from the salary tab. Please note that the model provides each of you with the ability to input data for four (4) future years.
- SSI Data This tab will be used by the Finance Department to export and manipulate the budget data. Please don't make any changes or entries into this tab as it will make it more difficult for us to consolidate the budget data.

When starting to prepare the 2022 budget, you should begin with the Salary Planning tab first. As mentioned earlier in this memo, I preloaded information for all current employees. Please review the information that has been provided and contact me if you have any questions or concerns. If you wish to propose a new hire in any of the 5 years covered by the model (any you haven't already communicated that information to me), you will need to follow these steps to prepare the salary and expense budget:

Go to cell Al0 in the Salary Planning tab and click on the cell. In each of the cells in this
column, you should use the drop-down box to add employees to the report. In order to
simplify the process, I have preloaded the templates with position titles from which to
select. In addition, I loaded all currently active employees in that department, including:
their current wage rate; hourly/salary status; allocation percentage (100%, unless
employee cost is being shared by other departments); longevity and step/merit increase
review month.



- 2) If an employee is eligible for the annual Cost of Living (COLA) increase, you should click on the drop-down box in column F and select 'Y' (yes). If the employee is not eligible for the increase, leave the 'N' in the box. The rate has been pre-programmed with a 3.0% COLA in 2022, and 3.0% each year during 2023-2026.
- If an employee is eligible for a step increase during 2022, you will need to input the rate of
 increase (as a percent) anticipated to bring the employee to the next step. This number

2022 Budget Instructions July 29, 2021

Capital Planning

- Identification of major, large dollar projects, including: funding sources; timing of projects and
- Ideally, every year should be updating a rolling 5year capital improvement plan (CIP)
- Funded versus non-funded projects. It's important to report on both, in order to inform the governing body of potential risks.

TO:

Tim Hickin Jason Fravel MaryAnn Figgins Bruce Brooks Scott Fulton

Alan Haines Chris Sharrock Trent Howell Mike Boals Lenier Crawford

Mike Compton

The initial step in the 2022 budget process is to update the 5-year capital/project planning

document. The intent of this process is to not only identify purchases of equipment, vehicles and

street/utility construction projects, but also to serve as a tool to assist in identifying and

quantifying other large expenditures which would deviate from the normal run-rate of spending

on operations. A good example of this would be the periodic purchase of heavy equipment or

significant investments in contractual services (e.g., design, engineering, etc.) which would fall

outside of the norm. Please note that any expenditure requiring direct Council authorization (e.g.,

Accompanying this memo are the project worksheets that were developed as a part of the 2021

budget process. I would ask each of you to review them and mark them up as follows: (1) project has been completed; (2) project will not be undertaken (e.g., delete project from database); or (3)

modify the project details (you'll need to provide info on how to modify the project). Once these

are returned to me, I'll update the information in the database. This should take care of a large

If you have new projects that you'd like to add to the database, you'll be able to do that as well.

I have developed spreadsheets in Excel which contain 25 individually numbered and identified

tabs that will be used to gather the information for newly proposed projects. This file will be

distributed under separate cover via email. You will use a single tab for each project, program or

investment. Each tab should provide information about the nature of the project, its justification, type/timing of expenditures, sources of funding and impact to the relevant fund operating budget.

Much of the data is input through the use of drop-down menu choices, eliminating the need to re-

key in the data. The descriptive and financial data must be input by the user of the document.

You should prepare one sheet for each capital project/program requested. The primary worksheet

is entitled, 2022 Capital Planning Templates - New Projects.xls, and contains spreadsheets 1-25 and must be used first. Please let me know if you have more than 25 new projects and I will

legislation) should have a worksheet submitted and included in the database.

CC: Todd Barstow

FROM: Jamie Nicholson DATE: May 11, 2021

distribute an additional file.

RE: 2022-2026 Capital Planning Process

number of the projects included in the CIP program.



Finance Department

James M. Nicholson Finance Director

Janice A. Smith Finance Manager



Department:

Project #:

This field provides a systematic method of identifying and tracking the proposed capital projects. It is formula driven and will automatically calculate once the Department field is input.

Project Title: This field should be a concise description of the nature of the project. It will appear on all reports and should provide a basic understanding

of the capital project.

This is a drop-down menu box which will allow the user to input the cost-center number and department name. The options are as follows:

> 101 - Administration 401 - Public Service

102 - Economic Development 501 - Finance

103 - Planning & Zoning 601 - City Hall Building 104 - Engineering 602 - Police Building

105 - Information Technology 603 - Public Service Bldg

109 - Other General Charges 604 - Parks & Lands

151 - Mayor 651 - Recreational Programs

801 - Water Utility 152 - Council

153 – Boards & Commissions 802 - Water Capital Impr

851 - Sewer Utility 201 - Mayor's Court

202 - Legal 852 - Sewer Capital Impr.

301 - Police

Input your name on this field for reference purposes.

Priority:

Please assign a priority rating to this project. You should consider the impact to your ability to provide service, as well as financial and other consequences/impacts to delaying or eliminating the project. The ratings are as follows:

Critical - Not performing this task could cause significant financial, legal and/or operational consequences to the city, or the department's ability to provide a satisfactory level of service. These are considered the 'must-haves' in the program.

Highly Important - These tasks are important to the mission and goals of the department and should be undertaken if sufficient funding exists. These items are not as mission critical as the previous rating, but should be considered as the 'need to haves' in the program.

Important - These items are the 'nice to have' items in the program. Delaying and/or reducing these items would not significantly impact the department's ability to provide a cost-effective, quality level of service. However, not including these items might have an impact on other proposed projects.

Contact:

To better assist you in understanding the process, here are the steps to follow and descriptions of the fields. You should input data in the order listed.

Capital Improvements and Major Initiative

2022 thru 2026

City of Pataskala, Ohio

Project# PRK-16-006

Project Name Dead Tree/Underbrush Removal in Parks

Incl in Budget Yes

Department Parks Department

Contact Dave Ramsey

Type Maintenance Useful Life 0 years

Category Maintenance (non-depr)

Priority 2 Very Important

RAMP Project No CIP Project No

Description Total Project Cost: \$57,500

Proposed removal of identified dead and overhanging trees, limbs and invasive species in multiple city parks in order to provide safe passage and improving the aesthetic quality of the parks. Of particular note is Municipal Park trail, the west side and wooded areas of Liberty Park, and the south side of Freedom Park near the detention pond, Karr Park wooded area, and Foundation Park at and around Conway Trail and shelter house; Establish funding source for future maintenance and condition.

Justification

Safety and aesthetics of community parks. In order to reduce overall project cost, the work may be be performed entirely or in part by city staff and equipment.

Prior	Expenditures		2022	2023	2024	2025	2026	Total
37,500	Construction/Contract		5,000	5,000	5,000	5,000		20,000
Total		Total	5,000	5,000	5,000	5,000		20,000
Prior	Funding Sources		2022	2023	2024	2025	2026	Total
Prior 37,500	Funding Sources 101 - General Fund		2022 5,000	2023 5,000	2024 5,000	2025 5,000	2026	Total 20,000

Budget Impact/Other

Prior	Budget Items		2022	2023	2024	2025	2026	Total
38,000	101.604.53650 - Tree Maintenance/Removal		5,000	5,000	5,000	5,000		20,000
Total		Total	5,000	5,000	5,000	5,000		20,000

Budget Presentation to Council/Board

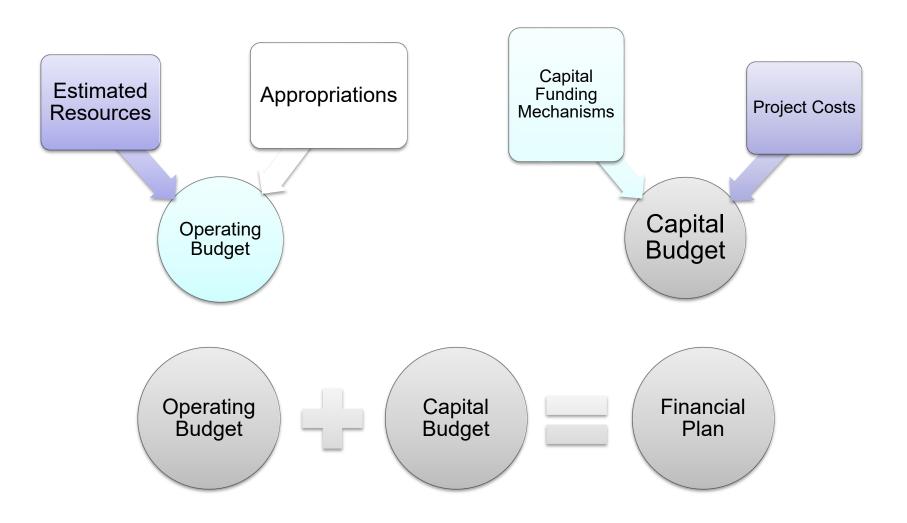
- Formal Power Point Presentation
 - What to include
 - What not to include
- Ordinance Preparation
 - Legal Compliance
 - Varying formats

What to Include

- Underlying assumptions in preparing the budget
- Discuss the highlights in the budget
 - Key challenges
 - Key Issues or Concerns
 - Budget Initiatives

What to Include (continued)

Outline the basic character of a budget:



What to Include (continued)

- Fiscal condition of the organization
- Economic outlook with some local facts
- Summary of personnel changes
- Key capital projects
 - Projects included in proposed budget
 - Projects not included due to funding constraints

What to Include (continued)

- Things to keep in mind
 - Make it interesting
 - Keep things in general or the aggregate
 - Involve as many people in the organization as possible
 - If you have one speaker have all Department Head present for answering questions
 - Might want to have a dress rehearsal of the presentation so there are no surprises

Budget Hearings

- What is the purpose?
- Who should attend the hearings?
- What are the roles of each party?

- What is the purpose?
 - Opportunity for each unit of the organization to present their plans for the next year or more
 - Describe new initiatives
 - Justify extraordinary changes in spending requests
 - Explain new funding options
 - Address questions and concerns of others in attendance at the meeting

- May or may not be open to the public
- If internal, there is usually no record of the proceeding.
- Even with the smallest organization take more than one day to complete the process
- Format of the Hearings can be
 - Formal Power Point with handouts
 - Informal from the information compiled by the Fiscal Officer

- The Budget Hearings phase of the budget process ends with the Proposed Budget
- The Proposed Budget is presented to governing body (Council, Board, Commission, Trustees, etc.)
 - Formally: at a special meeting or meetings
 - Informally: at a regular meeting

- At the conclusion of each hearing, a list of recommendations within the budget proposal should be outlined for all parties
 - Decision can be made at the current hearing
 - Deferred to a second meeting to disclose the approved recommendations
 - There may be one to several meetings reserved to discuss the Departmental requests approval, denial or postponement

What Not to Include

- Do not include a problem without a solution
- Stick to the key issues for the entire organization
- Limit the acronyms and accounting jargon
- Keep away from the line-item details
- Have a balanced presentation
 - some good things
 - some bad things

Formal vs. Informal

- Informal presentation
 - Usually does not use Power Point
 - Same information is included in a handout that addresses the key points the Finance Director and City Manager or Mayor believe should be disclosed to City Council
 - Very organization-specific
 - Still needs to be done at an Open (Public)
 Meeting

Legislation Preparation

- Can be an ordinance or resolution
- Must comply with
 - Ohio Revised Code § 5705.38(C):
 - Appropriation measures shall be classified so as to set forth separately the amounts appropriated for each office, department, and division, and, within each, the amount appropriated for personal services...
 - Budget Policy's legal level of budgetary controlonly if it is more restrictive than ORC.

Legislation Preparation (continued)

- Transfers and Advances must by authorized by Council/Board and appropriated within the budget.
 - ORC § 5705.40:
 - ...Transfers may be made by resolution or ordinance from one appropriation item to another, ...
 - Be sure that the transfers and advances are balanced (i.e., transfer/advance revenue equals transfer/advance expense).

Legislation Preparation (continued)

 If a new fund is established you may be required to get approval from the Auditor of State's office when (bulletins 1999-06 and 2000-04 for school districts):

...It is necessary to continue to submit requests to the Auditor of State when the creation of the fund is not specifically authorized by statute or when the purpose of the fund is not identified in Ohio Rev. Code §5705.09 (A) - (H)

- Normal exceptions:
 - Prior authorization by statue
 - Capital projects funds



CITY OF PATASKALA

ORDINANCE 2021-4403

Passed November 15, 2021

AN ORDINANCE TO MAKE APPROPRIATIONS FOR CURRENT EXPENSES AND OTHER EXPENDITURES OF THE CITY OF PATASKALA, STATE OF OHIO, DURING THE FISCAL YEAR ENDING DECEMBER 31, 2022, AND TO AUTHORIZE APPROVED INTERFUND TRANSFERS.

WHEREAS, Ohio Revised Code (ORC) §5705.38(A) requires the taxing authority of each political subdivision to pass an annual appropriation measure on or about the first day of each year; and

WHEREAS, the Council for the City of Pataskala, State of Ohio, wishes to provide funding for current expenses and other expenditures of the city during the fiscal year 2022; and

WHEREAS, pursuant to Section 5.04 of Article V of the Charter of the City of Pataskala, Ohio, the City Administrator has submitted a proposed municipal budget with estimates and explanatory data.

NOW, THEREFORE, BE IT ORDAINED BY THE CITY OF PATASKALA, COUNTY OF LICKING, STATE OF OHIO, A MAJORITY OF ALL MEMBERS ELECTED OR APPOINTED THERETO CONCURRING, THAT:

Section 1: To provide for the current expenses and other expenditures of the City of Pataskala during the fiscal year ending December 31, 2022, the annual sums as illustrated in **Exhibit A**, a copy of which is attached and is incorporated herein, are hereby set aside and appropriated.

<u>Section 2:</u> Council hereby approves the interfund transfers identified in the aforementioned budget, and directs the Finance Director to effect such transfers.

Section 3: It is hereby found and determined that all formal actions of this Council concerning and relating to the passage of this Ordinance were adopted in an open meeting of Council and that all deliberations of the Council and any of the decision making bodies of the City of Pataskala which resulted in such formal actions were in meetings open to the public in compliance with all legal requirements of the State of Ohio.

Section 4: This Ordinance shall become effective from and after the earliest period allowed by the Charter of the City of Pataskala.

FUND - FUNCTION - OBJECT	2022 Budget
GOVERNMENTAL FUNDS	\$13,921,547
101 - GENERAL FUND	\$2,380,854
100 - GENERAL GOVERNMENT	\$965,378
SALARY & RELATED	\$484,012
CONTRACTUAL SERVICES	\$332,315
GENERAL OPERATING	\$149,051
150 - EXECUTIVE & LEGISLATIVE	\$204,073
SALARY & RELATED	\$163,123
CONTRACTUAL SERVICES	\$12,000
GENERAL OPERATING	\$28,950
200 - COURT & LEGAL	\$317,650
SALARY & RELATED	\$104,550
CONTRACTUAL SERVICES	\$201,100
GENERAL OPERATING	\$12,000
500 - FINANCE	\$111,053
SALARY & RELATED	\$43,250
CONTRACTUAL SERVICES	\$44,263
GENERAL OPERATING	\$23,540
600 - PARKS, LANDS & MUNICIPAL FACILLITIES	\$447,700
SALARY & RELATED	\$300
CONTRACTUAL SERVICES	\$113,000
GENERAL OPERATING	\$214,400
CAPITAL OUTLAY	\$120,000
900 - TRANSFERS & ADVANCES	\$335,000
TRANSFERS & ADVANCES	\$335,000
201 - STREET FUND	\$4,276,450
100 - GENERAL GOVERNMENT	\$838,595
SALARY & RELATED	\$107,480
CONTRACTUAL SERVICES	\$731,115
200 - COURT & LEGAL	\$65,000
CONTRACTUAL SERVICES	\$65,000
400 - PUBLIC SERVICE	\$3,123,056
SALARY & RELATED	\$1,047,649
CONTRACTUAL SERVICES	\$209,500
GENERAL OPERATING	\$342,500

The Budget Document

- A typical budget document includes:
 - A message from the Superintendent, Board, City Manager, Mayor or Finance Director summarizing the major policy issues
 - An organizational chart
 - Background information that sets the framework for how the budget was developed
 - A section summarizing the key issues considered in the current recommended budget

The Budget Document (continued)

- A series of tables, charts and graphs that summarize revenues by source, expenditures by fund and department, FTE positions by fund, and department, and proposed changes in FTE positions
- More detailed information by department on spending requests; departmental goals, objectives, and performance measures; and FTE positions by rank
- A separate section containing detailed information on the proposed spending plan for the year

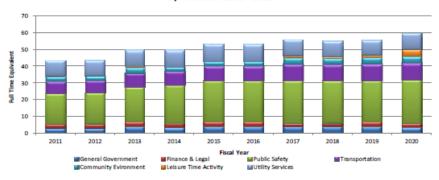
Staffing/Headcount:

As the City of Pataskala didn't enact the income tax until mid-2010, maintaining tight control on staffing is, and has been, extremely important. Pataskala was the last municipality in the state for the voters to approve the income tax, 40+ years after most cities adopted them. We have been able to carefully add staff in the Police and Street functions where the voters indicated increases were warranted. Below are several graphs that indicate where staffing (FTE) levels have been over the past 10 years and projected for the next 5 years.

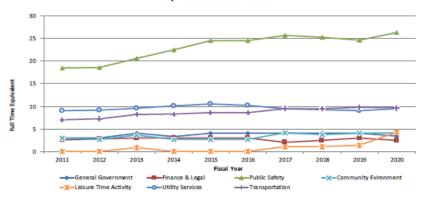
2012-2026 Headcount (FTE) Analyis

								Year							
Function	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026
General Government	4.00	3.80	2.43	4.01	4.03	4.01	1.96	1.97	1.83	2.42	3.02	3.35	3.35	3.35	3.35
Executive & Legislative	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Finance & Legal	2.75	3.00	3.00	3.00	3.00	3.00	3.41	4.00	3.02	5.10	4.41	4.39	4.39	4.72	4.32
Public Safety	18.54	20.56	22.47	24.55	24.67	25.69	25.23	24.62	26.33	25.98	26.34	26.34	26.34	26.34	26.34
Transportation	7.25	8.15	8.28	8.62	9.45	9.39	9.43	9.77	9.68	11.50	11.29	11.54	11.54	11.54	11.54
Community Evironment	2.63	3.61	2.63	2.63	3.49	4.10	3.69	4.00	4.15	4.10	4.14	4.14	4.14	4.14	4.14
Leisure Time Activity	0.00	0.83	0.00	0.00	0.02	1.00	1.05	1.38	4.24	5.26	6.26	5.21	5.21	5.21	5.21
Utility Services	9.15	9.49	10.02	10.47	10.20	9.46	9.24	8.97	9.47	10.58	10.58	10.58	10.58	10.58	10.58
Total	45.32	50.44	49.83	54.28	55.86	57.65	55.01	55.69	59.71	65.94	67.04	66.55	66.55	66.88	66.48

Full-Time Equivalent Employees By Function 2011 - 2020



Full-Time Equivalent Employees By Function 2011 - 2020



The Budget Document (continued)

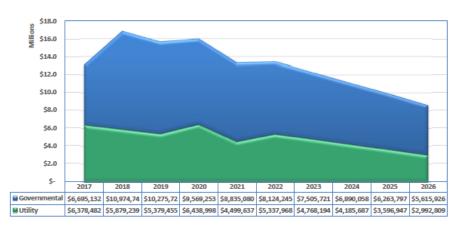
- A separate section on debt service obligations for the budget year
- Additional sections on enterprise activities and other fee-for service ventures
- Detailed spending proposal for internal service activities
- A separate section on expenditures for agency/trust funds

CITY OF PATASKALA, OHIO OUTSTANDING DEBT & DEBT SERVICE ANALYSIS

All Funds Debt Service 2017 - 2026



All Funds Outstanding Debt Balance 2017 - 2026



CITY OF PATASKALA, OHIO DEBT SERVICE SCHEDULE FISCAL YEAR 2021

TIDONE TENN LUZZ			SC	OUR	CE OF FUNDIN	G FC	R DEBT SERVI	CE		ı	
	1		Debt		Water Debt		Sewer Debt		aks Special		
			Service		Service		Service	A	ssessment		Total
			401		604		654		655		
2015 Water Service Bonds (2007 refd)	Interest Principal	\$		\$	161,750.00 220,000.00	\$		\$		\$	161,750.00 220,000.00
Total 2015 Water Service Bonds	rincipal	\$		\$	381,750.00	\$		\$		\$	381,750.00
Total 2015 Water Service Bollus		,		2	301,730.00	7		2		•	361,730.00
Summit Road South SIB	Interest	\$	796.75	\$		\$		\$		\$	796.75
	Principal	_	35,322.40		-	_		_		_	35,322.40
Total SIB Debt		\$	36,119.15	\$	-	\$	-	\$		\$	36,119.15
				_		_					
OPWC CQ27K - Refugee Rd	Interest Principal	\$	3,236.60	\$		\$		\$		\$	3,236.60
Total OPWC CO27K	rimcipal	Ś	3,236.60	\$		Ś		Ś		Ś	3,236.60
Total OF WC CQ27K		-	3,230.00	~		7		-		•	3,230.00
OPWC CQ27R - Mink Street, Phase III	Interest	\$		\$		\$		\$		\$	-
	Principal	_	6,132.46	_	-	_		_		_	6,132.46
Total OPWC CQ27R		\$	6,132.46	\$		\$		\$		\$	6,132.46
OPWC CO15U - Columbia 8d Culvert											
OPWC CQ15U - Columbia Rd Culvert	Interest Principal	\$	5,598,50	\$		\$		\$		\$	5,598.50
Total OPWC CQ15U	rincipal	\$	5,598.50	\$		\$		\$		\$	5,598.50
Total of WC CQ130		-	3,330.30	~		7		-		•	3,330.30
OPWC Debt - All Issues	Interest	\$		\$		\$		\$		\$	
	Principal	_	14,967.56	_		_		_		_	14,967.56
Total OPWC Debt		\$	14,967.56	\$		\$		\$		\$	14,967.56
2014 LTGO Bonds	Interest	\$	20 9220100	\$	33,625.00	\$	30,500.00	\$		\$	218,350.00
Total 2014 Bonds	Principal	Ś	300,000.00 454,225.00	\$	65,000.00 98,625.00	\$	90,500.00	\$		Ś	425,000.00 643,350.00
Total 2014 Bonds		2	434,223.00	2	36,623.00	2	90,300.00	2		•	643,330.00
2018 LTGO Bonds - Police Facility	Interest	\$	108,641.00	\$		\$		\$		\$	108,641.00
	Principal	_	260,000.00	_		_		_		_	260,000.00
Total 2016 Bonds		\$	368,641.00	\$		\$		\$		\$	368,641.00
2014 LGIF Loan - MARCS Tower	Interest Principal	\$	22,500.00	\$		\$		\$		\$	22,500.00
Total LGIF/MARCS Tower Loan	Principal	Ś	22,500.00	Ś		Ś		Ś		Ś	22,500.00
Total EGIF/MARCS Tower Loan		>	22,500.00	Þ		Þ		Þ		>	22,500.00
Main Street/SR-310 PNB Note	Interest	\$	5,090.14	\$	5,090.14	\$		\$		\$	10,180.28
	Principal	_	100,000.00	_	100,000.00	_		_		_	200,000.00
Total Main Street/SR-310 Note		\$	105,090.14	\$	105,090.14	\$		\$		\$	210,180.28
PNB Note - All Issues	Interest Principal	\$	5,090.14 100.000.00	\$	5,090.14 100,000.00	\$		\$		\$	10,180.28
Total PNB Note	rinopai	Ś	105,090.14	Ś	105,090.14	\$		Ś		\$	210,180.28
Total PNB Note		•	105,090.14	•	103,090.14	•		•		•	210,180.28
OWDA 5374 - SCADA	Interest	\$		\$		\$	728.89	\$		\$	728.89
	Principal	_		_		_	2,596.35	_		_	2,596.35
Total OWDA 5374 - SCADA		\$		\$		\$	3,325.24	\$		\$	3,325.24
OWDA 5735 - WWTP #2	Interest Principal	\$		\$		\$	64,194.79 206,378.67	\$		\$	64,194.79 206,378.67
Total OWDA 5735 - WWTP #2	rincipal	Ś		Ś		Ś	270,573.46	Ś		Ś	270,573.46
Total OWDA 3733 - WWIF #2		,		7		7	270,373.40	7		•	270,373.40
OWDA 5917 - The Oaks	Interest	\$		\$		\$		\$	7,915.51	\$	7,915.51
	Principal	_		_		_		_	12,347.97	_	12,347.97
Total OWDA 5917 - The Oaks		\$		\$		\$		\$	20,263.48	\$	20,263.48
OWDA 8927 - WRF Impr Construction	Interest Principal	\$		\$		\$		\$		\$	
Total OWDA 8927 -WRF Impr Constr	· · · · · · · · · · · · · · · · · · ·	\$		\$		\$		\$		\$	
Stron oser -that impliconstr		•	_	4		4	-	4	-	•	-
OWDA Debt - All Issues	Interest	\$		\$		\$	64,923.68	\$	7,915.51	\$	72,839.19
	Principal	_		_		_	208,975.02	_	12,347.97	_	221,322.99
Total OWDA Debt		\$		\$		\$	273,898.70	\$	20,263.48	\$	294,162.18
GRAND TOTAL DEBT		\$	1,001,542.85	\$	585,465.14	\$	364,398.70	\$	20,263.48	\$	1,971,670.17
		_		_						_	

What to include in a **Budget Document?**

- Transmittal letter
- Overview of the Budget
- Details by Departmental Unit by Fund

Transmittal Letter

- Summary budget details
- Highlights of the budget
- Objectives and goals of the budget
- Initiatives in this budget that were not in the previous year's budget
- Assumptions for both revenue and expenditure
- Economic outlook

Overview of the Budget

- Discussion by the preparer of the budget on details on the current budget over previous budgets.
- Discussion on changes in fund balance
- Discussion on revenue projections as a whole
- Discussion on appropriations as a whole
- Discussion of personnel changes

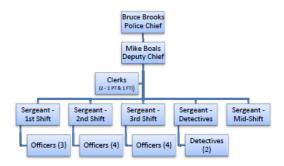
Details by Departmental Unit

- Description of each unit within the organization
- Overview of what is in the unit budget
- Overview of unit changes in personnel

- Maintain Public Order: To maintain peace and public order. To assist during times of natural or technological disasters and/or other critical incidents. To provide for the safe and effective flow of both vehicular and pedestrian traffic, and the investigation of traffic-related accidents.
- <u>Prevent, Detect and Investigate Criminal Activity:</u> To prevent crime through active and
 coordinated patrols that limit the opportunity for a crime to occur, and through education of
 citizens that reduces the likelihood of them becoming victims of crime. To provide a thorough,
 appropriate and efficient investigation of criminal activity.
- Apprehension of Offenders: To provide for the expeditious and prudent apprehension of suspected violators of the law, regardless of the individual's status in the community.
- <u>Community Service</u>: To provide the resources necessary for assisting citizens under special noncriminal circumstances.

Departmental Overview

The primary responsibility of the Police Department is to provide law enforcement, protection of life and property and crime prevention to the City of Pataskala around the clock, 365 days a year. Authorized staffing in the department consists of a Chief, Deputy Chief, five (5) sergeants, two (2) detectives and eleven (11) full-time and three (3) part-time officers. All of the department's expenses are accounted for in the Police fund other than those funded by grants.



Major Departmental Activities:

- Investigate and deter crimes, collect evidence.
- Enforce city ordinances and the laws of Ohio and the United States of America.
- · Provide public record services and requests for reports.
- Testify in court.
- · Assist in planning and security for special events.
- Deter civil unrest.

Proposed Goals & Objectives:

 Continue to provide a safe environment for our growing community. Expanding our involvement in the community by participating in activities and functions. This builds the relationships that help us gather information to better keep our residents, visitors and business owners safe.

- Our goal is to continue to work with City Council to develop a plan that will help us retain
 experienced employees. This allows us to maintain a high level of service to the community more
 efficiently by keeping our experienced personnel within the division.
- Another goal is to update our dispatching/reporting system. This will allow our officers to see what and who other agencies are dealing with and communicate with a large portion of the officers in the surrounding jurisdictions without tying up the radio. The New World system will streamline communication and lessen radio traffic. This also keeps all officers on the Licking County Sheriff's radio system safer during emergency situations.
- Two (2) cruiser replacements planned for 2022. Annual replacement of two (2) cruisers at a cost of \$50,000 each in 2022-2026. We continue with our cruiser replacement rotation schedule to help assure we are able to respond to calls for service without interruption. This also helps keep both officers and other travelers safe by having vehicles in good working order.

Overall, this department is budgeted at \$3.20 million and is up by \$58.9 thousand (1.88%) from the FY 2021 budget.

Budget Summary:

	FY 2020 Actual	FY 2021 Budget	FY 2022 Proposed	\$ Incr/(Decr) 2022/2021		% Incr/(Decr) 2022/2021
Salary & Related	\$ 1,682,897	\$ 2,726,839	\$ 2,748,557	\$	21,718	0.80%
Contractual Services	19,491	33,212	28,500		(4,712)	-14.19%
General Operating	145,788	283,435	247,500		(35,935)	-12.68%
Capital Outlay	167,250	97,061	174,900		77,839	80.20%
Total	\$ 2,015,426	\$ 3,140,547	\$ 3,199,457	\$	58,910	1.88%

Salary & Related

Salaries and related is up by \$21.7 thousand (0.8%) due to the following: (1) various employee step increases; (2) a 3.8% general wage scale increase per the CBA; (3) staffed at the currently authorized number of sworn officers; partially offset by reduced participation in the city's medical insurance program and reduced spending on other miscellaneous employee benefits.

Contractual Services

The 2022 budget for contractual services is \$28.5 thousand and is down by \$4.7 thousand (14.19%) from the 2021 budget. The decrease is due to the department budgeting somewhat lower spending on outside services in 2021.

General Operating

Capital Outlay

The 2022 budget in this category is \$247.5 thousand and is down by \$35.9 thousand (12.68%). The decrease is primarily driven by reduced planned spending on supplies, materials and fuel.

This category is up by \$77.8 thousand (80.20%) which is primarily due to there being only one (1) cruiser replacement in 2021 versus two (2) in 2022. Proposed FY 2022 expenditures include the following:

Project	Amount
Cruiser replacements (2)	\$100,000
New World/Tyler Technologies RMS/CAD	30,900
File storage server replacement	24,000

What is a Distinguished Budget?

- Recognition by GFOA for outstanding budget document, which includes expanded information for the readers of the document.
- The program is specifically designed to encourage state and local governments to prepare and issue budget documents of the highest quality.
- The program actively strives to assist participating governments to achieve the goal of improving their budget document.

GFOA Distinguished Budget Presentation Award

 The GFOA established the Distinguished Budget Presentation Awards Program (Budget Awards Program) in 1984 to encourage and assist state and local governments to prepare budget documents of the very highest quality.





GOVERNMENT FINANCE OFFICERS ASSOCIATION

Distinguished Budget Presentation Award

PRESENTED TO

City of Pataskala

Ohio

For the Fiscal Year Beginning

January 1, 2018

Christopher P. Morriel

Executive Director

GFOA Distinguished Budget Presentation Award

- Visit GFOA website at http://www.gfoa.org/budgetaward
- Website provides all the details on how to submit and earn the award
 - Eligibility requirements
 - Application Form
 - Judging process
 - Criteria
 - Criteria explanation



'After the Budget'

- Budget Modifications
 - Any increase or decrease in expense budget (i.e., appropriations) requires approval and adoption by governing body.
 - Any significant increase or decrease in projected revenues should be incorporated into financial plan (i.e., budget) as soon as reasonably possible.
 - Revised financial projections must be sent to your county budget commission.
 - Revised Certificate of Estimated Resources & Appropriations

Certificate of County Auditor Issued Along With An Amended Certificate of Estimated Resources Which Also Establishes or Amends the Total Appropriations

Rev. Code Sec. 5705.39

County Auditor's Office, Licking County, Ohio Newark, Ohio March 8, 2018

Jamie Nicholson, Finance Director <u>City of Pataskala</u>

I, Michael L. Smith, County Auditor of Licking County, Ohio, do hereby certify that the total appropriations from each fund taken together with all other outstanding appropriations, do not exceed the last amended official estimate of resources for the fiscal year beginning January 1st, 2018, as determined by the Budget Commission of said County.

Michael L. Smith

Michael L. Smith, County Auditor, Licking County, Ohio

1st AMENDED OFFICIAL CERTIFICATE OF ESTIMATED RESOURCES CITY OF PATASKALA - LICKING COUNTY

		January 1, 2018 JNEC. BALANCE	_	TAXES		OTHER	_	TOTAL
GENERAL	\$	1,239,535.90	•	950,035.00	s	590,185.00	s	2,779,755.90
SPECIAL REVENUE	*	4,880,932.17	•	990,039.00	•	6,283,430.00	•	11,164,362.17
DEBT SERVICE		95,427.63				1,166,665.00		1,262,092.63
CAPITAL PROJECTS		1,316,682.37		_		10,811,019.00		12,127,701.37
SPECIAL ASSESSMENTS		-				-		-
ENTERPRISE		5,220,375.10				4,497,835.00		9,718,210.10
INTERNAL				-				
FIDUCIARY	_	299,036.60	_	-	_	380,000.00	_	679,036.60
TOTAL ALL FUNDS	\$	13,051,989.77	\$	950,035.00	\$	23,729,134.00	\$	37,731,158.77
GENERAL								
101 - General Fund	\$	1,238,627.36	s	950,035.00	s	590,085.00	s	2,778,747.36
102 - Unclaimed Funds	*	908.54	•	330,033.00	•	100.00	•	1,008.54
TOTAL	¢	1,239,535.90	\$	950,035.00	\$	590,185.00	\$	2,779,755.90
TOTAL	*	1,235,333.50	*	930,033.00	•	390,103.00	*	2,113,133.30
SPECIAL REVENUE								
201 - Street Fund	\$	2,637,251.58	S	_	S	2,567,415.00	S	5,204,666.58
202 - State Highway		127,151.38		_		59,250.00		186,401.38
203 - Ecological Preservation		1,000.00		_		· -		1,000.00
204 - Pataskala JEDD		1,284.65		_		_		1,284.65
205 - Permissive License Tax		468,592.58		_		515,200.00		983,792.58
206 - Recreation Fund		56,236.14		_		100,150.00		156,386.14
207 - Park Use		101,619.59		_		31,200.00		132,819.59
208 - Police Fund		1,351,545.83		_		2,988,215.00		4,339,760.83
209 - Immobilization		490.00		_		_,,		490.00
210 - Mayor's Court Computer		26.019.60		_		7.000.00		33.019.60
211 - Alcohol Enforcement & Education		5,921.10				,,555.55		5,921.10
212 - Law Enforcement Trust		8,972,13				3.000.00		11,972,13
213 - Pataskaka Mobile Home Park		4,478.51				0,000.00		4,478.51
214 - FEMA Fund		4,470.51		_				4,470.01
215 - CHIP Fund				_		_		_
216 - Community Development Block Grant		_		_		_		_
217 - Safe Routes to School		-		-		-		-
218 - Police K-9		2,153.57		-		5,000.00		7,153.57
219 - Sesquicentennial Fund		366.91		-		-		366.91
220 - Indigent Drivers Interlock		952.10		-		-		952.10
221 - Indigent Drivers Alcohol Treatment		-		-		-		-
222 - Law Enforcement Training & Ed		7,510.00		-		7,000.00		14,510.00
223 - Payment In Lieu	_	79,386.50	_		_	-	_	79,386.50
TOTAL	\$	4,880,932.17	\$		\$	6,283,430.00	\$	11,164,362.17
DEBT SERVICE								
401 - Debt Service	\$	65,360.44	\$	-	\$	1,166,665.00	\$	1,232,025.44
402 - Street Bond		30,067.19		_		· · · · ·		30,067.19
TOTAL	\$	95,427.63	\$		\$	1,166,665.00	\$	1,262,092.63
CAPITAL PROJECTS								
301 - Capital Improvements	s	781,428.40	•		s	5,698,232.00	s	6,479,660.40
302 - Bond Improvements	•	16.540.87	•	_	•	4,604,500.00	•	4,621,040.87
303 - State Issue II Capital Improvements		(163,018.80)		-		165,000.00		1,981.20
304 - Municipal Building Purchase		6,870.84		_		-		6,870.84
305 - Courter Bridge Improvements		59.08		_		_		59.08
306 - SR 310 TIF		258.063.80				223,287.00		481,350.80
307 - Columbia Road Bridge Improvements		4.880.00		_				4.880.00
308 - Capital Facilities		411,858.18		_		120,000.00		531,858.18
TOTAL	\$	1,316,682.37	\$		\$	10,811,019.00	\$	12,127,701.37
	*	ijo rojoozior	*		*	10,011,010.00	*	rej renji o hor

SPECIAL ASSESMENTS	UI	NENC. BALANCE		TAXES		OTHER		TOTAL
	\$	-	\$	-	\$	-	\$	-
	_	-	_	-	_	-	_	-
TOTAL	\$	-	\$	-	\$	-	\$	
ENTERPRISE FUND								
601 - Water Utility	\$	746,363.02	\$	-	\$	1,200,614.00	\$	1,946,977.02
602 - Water Capital Improvements		1,398,831.54		-		614,890.00		2,013,721.54
603 - Water Bond Improvements		157.35		-		-		157.35
604 - Water Debt Service		90,761.24		-		528,570.00		619,331.24
605 - Water Treatment Plant #2		0.38		-		-		0.38
606 - Water Utility State Issue II (OPWC)		-		-		-		-
651 - Sewer Utility		1,708,816.85		-		1,231,890.00		2,940,706.85
652 - Sewer Capital Improvements		1,210,280.52		-		499,360.00		1,709,640.52
653 - Sewer Bond Improvements		378.88		-		500.00		878.88
654 - Sewer Debt Service		48,353.75		-		401,750.00		450,103.75
655 - Oaks Assessment		16,431.57		-		20,261.00		36,692.57
656 - Utility State Issue II (OPWC)				-				
TOTAL	\$	5,220,375.10	\$	-	\$	4,497,835.00	\$	9,718,210.10
INTERNAL FUNDS								
	\$	_	S	_	S	_	\$	_
	•	_	•	_	•	_	•	_
TOTAL	\$		\$	-	\$		\$	-
FIDUCIARY FUNDS								
501 - Construction Account/Project Fund	\$	213,150.83	S	_	S	375,000.00	s	588,150.83
502 - Fire Escrow Fund	•	24.000.00	•		•		•	24,000.00
503 - Vendor Bond & Escrow		600.00				5.000.00		5,600.00
504 - Police Evidence/Cash Seizure		-				0,000.00		3,000.00
999 - Payroll Clearing Fund		61,285.77						61,285.77
TOTAL	\$	299,036.60	\$	_	s	380,000,00	s	679,036,60
	<u>*</u>	250,000,00	_		· <u>*</u>	230,000,00	_	5. 5,000100

THE FOLLOWING IS THE AMENDED OFFICIAL CERTIFICATE OF ESTIMATED RESOURCES FOR THE FISCAL YEAR BEGINNING JANUARY 1, 2018 AS REVISED BY THE BUDGET COMMISSION OF LICKING COUNTY WHICH SHALL GOVERN THE TOTAL APPROPRIATION MADE AT ANY TIME DURING SUCH FISCAL YEAR.

<u>Michael L. Smith</u> <u>William C. Hayes</u> <u>Olivia C. Parkinson</u>

BUDGET

'After the Budget'

- Audit Considerations
 - Tax budget compliance has been eliminated from the OCS, but auditors are to report if they become aware of non-compliance through other testing procedures.
 - Annual audit (or biennial, if appropriate) verifies compliance with budget at the legally adopted level.
 - BFS include analysis of major fund compliance with budget (original & final)

Good luck, & happy budgeting!

Government Finance Officers Association



Contact Information

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