

Ohio GFOA Fall 2023

Audit Preparation How to Make Your Audit Go Seamlessly

Presented by: Joey Jones Chief Auditor, East Region

Efficient • Effective • Transparent

Agenda

What is an audit? Important deadlines Tips for an efficient audit



"Audit" Types

- Basic Audit (Basic)
- Agreed-Upon Procedures (AUP)
- GAGAS Financial Statement Audit
- ORC 117(B) Public Interest Audits
 - Unemployment Audit
- ORC 117.11 requires at least biennial audits.
 - Remember you still must **annually** file financial statements, notes, etc. via Hinkle system

What is an Audit and Why do I Have to Have one?



Evaluation of the Financial Statements

Evaluation of Internal Control and Compliance



Purpose of an Audit...

Gain Assurance over Financial Statements

Add Credibility to Financial Statements

Express an Independent Opinion

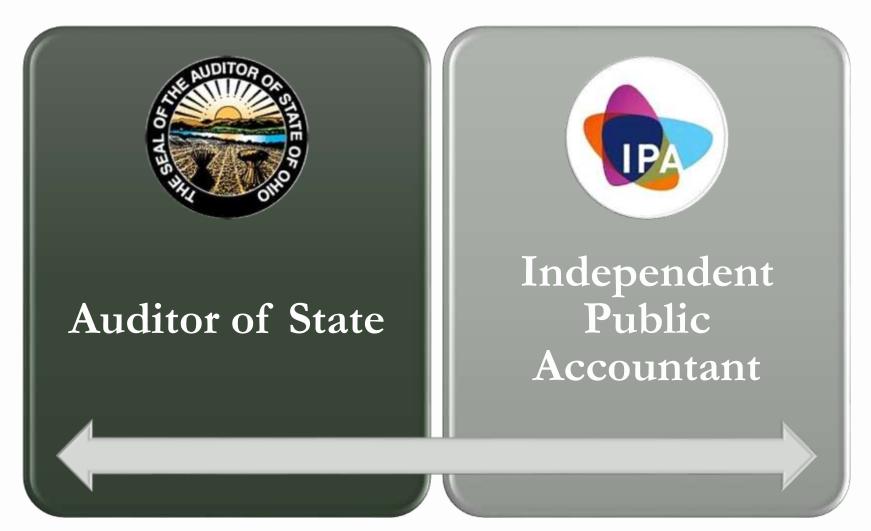
Audit Frequency



Federal
Single Audit \$750,000 in
Federal
Expenditures

Anytime –
Public Office
Request or
AOS
Initiative

Who Will be Doing the Audit?

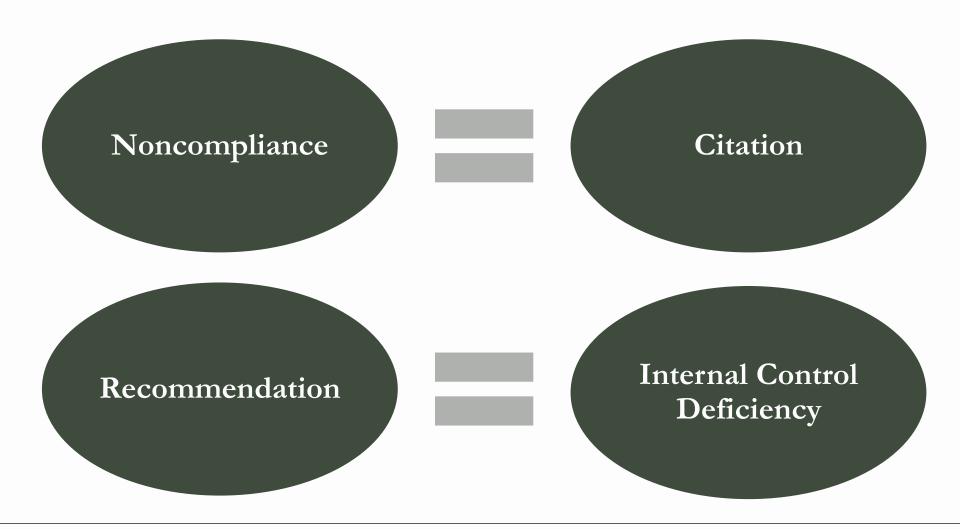


Audit Report

- Financial Statement Opinion
- GAGAS
 - Generally Accepted Government Auditing Standards
 - Results of tests of internal controls and compliance
 - Financial statement impact
- Single Audit
 - Opinion on compliance for each major program
 - Results of tests of internal controls and compliance
 - Federal program impact



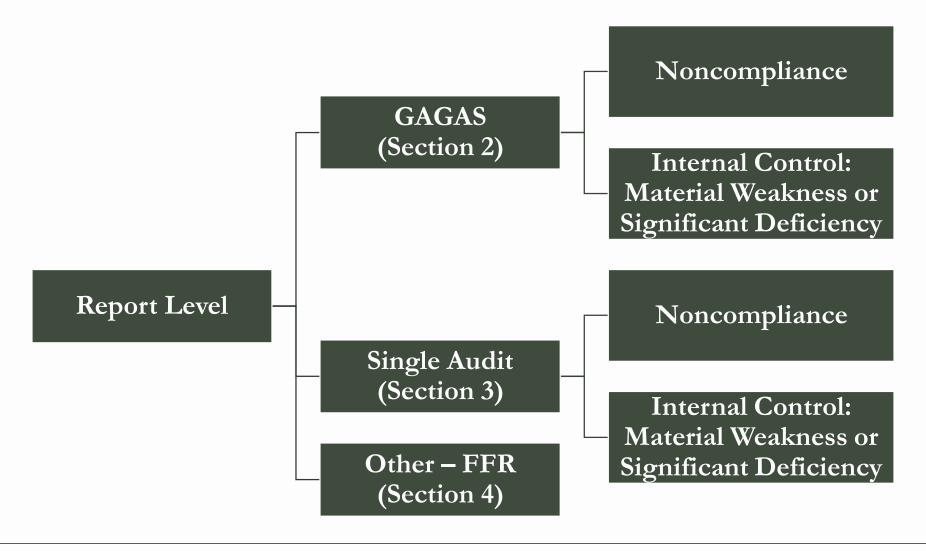
Terminology



Types of Audit Comments



Types of Audit Comments

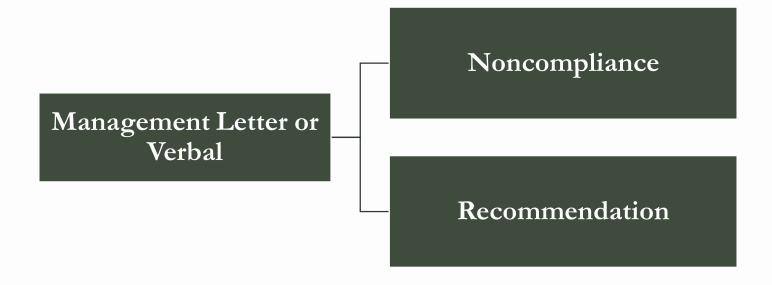


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Types of Audit Comments



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- Fulfill your fiduciary responsibility
- Obtain assurance related to the financial integrity of funded programs
- Identify possible non-compliance and other issues early to avoid interruption of current funding
- Lower the risk of future non-compliance
- Build goodwill among taxpayers
- Strengthen your ability to secure additional funding in the future.

Source:

https://www.aicpa.org/interestareas/governmentalauditquality/resources/auditeeresourcecenter/whyauditqualityisimportanttorauditees.html

Important Deadlines

Ohio Administrative Code Financial Statement Basis

Financial Statement Filing Requirements (OAC 117-2-03(B) and (C)

GAAP

- Counties
- Cities
- Schools, including ESCs and Comm Schools
- Government Insurance Pools (some)

Special Purpose Framework

All Others

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Uniform Guidance Financial Statement Basis



2 CFR 200.514(a)



Requires auditors to determine whether the financial statements of the auditee are presented fairly in all material respects in accordance with GAAP.



Therefore, auditees required to have a single audit are required for file on a GAAP basis of accounting regardless of OAC requirements.

Important Deadlines

Financial Statement Filing Requirements

Single Audit Deadline

Other Regulator Deadlines

Service Organization Control Reports (SOC 1 Reports)

Financial Statement Filing Requirements

Ohio Rev. Code § 117.38 (ORC) requires that local public offices file their annual financial reports with the Auditor of State (AOS).



117.38 Annual reports.

(A) Each public office. Other then a state arjects, shall fine a financial report for each facel year. The politic of state may precede form by non-array couplings, or both. For each require, the largest part of the separation of state or preceding a rate regarding the large but we experi, the public office shall office shall office.

(b) The report shall be contribed by the proper office or bland and find-odd the auditor of ratio within only does after the race of the finds past, except the poliofficer regarding passages to greatly a properly accounting principles shall fin their reports within one handled fifty days after the clase of the finds of their the auditor of state may extend the deadline for thing a financial report and establish terms and continues for early such advance. At the lone for their part is filled only the section of states, the plaint finish distant, except an elementary provides in earlier [8,1] of the devoked Code, and publish ratio, and expense of passage of states and published, and if their is in an out-in-company, then in a devokage or considered in the publish advanced and published on the published on the published and the second and the second and the published advanced and devokage and the second and t

(C) The consist shall contain the bilition

- Entities filing on a GAAP basis have 150 days following the end of the fiscal year to submit their financial reports to the AOS in accordance with ORC §117.38.
- Other entities required to file and GAAP-mandated entities choosing to not file on a GAAP basis, have 60 days following fiscal year-end to complete their submission in accordance with ORC §117.38.

Financial Statement Filing Requirements (Cont'd)

- Mandatory method for filing via the AOS' Hinkle Annual Financial Data Reporting System-Hinkle System
- Hinkle System is an internet-based application that allows certain financial statement, debt and demographic data to be entered and/or uploaded and transmitted to the AOS to satisfy the filing requirements of ORC.
- Further information available at:
 - https://ohioauditor.gov/financialreporting/default.html
 - AOS Bulletin 2015-007
 - Ohio Compliance Supplement, Ch. 1, Section 1-14

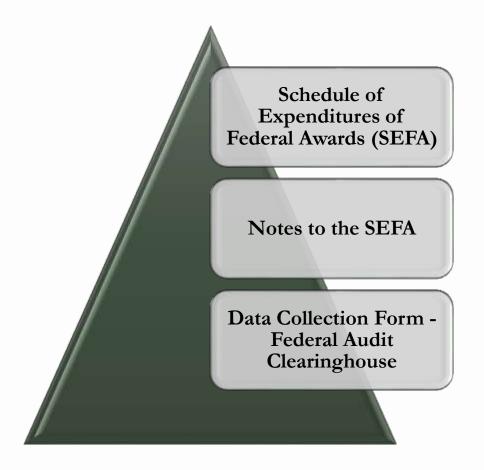
Financial Statement Filing Requirements (Cont'd)

- Required financial statement elements to be filed for Regulatory Cash Basis Financial Statements (aka "AOS Basis")
 - Statement(s) (or Combined Statement(s)) of Receipts, Disbursements and Changes in Fund Balances – Governmental, Proprietary and Fiduciary, as applicable
 - Notes to the Basic Financial Statements
- Required financial statement elements to be filed for OCBOA Modified Cash/Cash Basis Financial Statements
 - Government-Wide Financial Statements
 - Fund Financial Statements
 - Notes to the Basic Financial Statements
 - MD&A and other supplemental information is optional

Single Audit Deadline

- September 30 is deadline for 12/31 fye clients
- Must file audit report with the Federal Audit Clearinghouse
 - FAC distributes single audit reporting packages to federal agencies
 - Database of completed audits
- Filing Requirement Not Met = Not Low Risk Auditee
 - Additional audit testing required for subsequent two audits

Single Audit Reporting Items



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Schedule of Expenditures of Federal Awards (SEFA)

List individual Federal programs by agency. Clusters must list Cluster and individual program names. Federal non-cash expenditures and cash expenditures are included for the vear. Pass-through entity and identifying number assigned by the pass-through entity must be included. Total amount paid to subrecipients must be listed. COVID Funding must be identified separately.

Important Notes!!

Uniform Guidance requires the government to prepare a schedule of expenditures of federal awards.

Standards require the <u>auditor</u>
<u>to</u> determine and <u>provide an</u>
<u>"in relation to" opinion</u> on,
whether the auditee's
schedule is fairly stated, in all
material respects, in relation to
the basic financial statements
taken as a whole.

Auditors must be able to audit original records.

Standards require the <u>auditor</u>
<u>to provide an opinion</u> on, each
<u>Major Federal Program</u>
<u>Compliance Requirement</u>.

How Do I Know How Much in Federal Funds my government has Spent?

It is **VERY IMPORTANT** that the Fiscal Officer has a method in place to track federal expenditures by Assistance Listing (AL) # / Cluster!

As an example: Each federal grant is tracked in a separate fund &/or cost center. At year end, as part of closing out the books, a Schedule of Expenditures of Federal Awards is prepared to determine if federal expenditures are \$750,000 or more.

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How Do I Know if a Program is Reported on the SEFA?

Governments <u>MUST</u> assess their grant relationship with their distributing agency!

Relationships could be: Subrecipients, vendors, and for some programs, like CRF & SLFRF, beneficiaries

- Reviewing the terms and conditions of the award
- Subrecipient relationship are reported on the SEFA.
- Vendor and beneficiary relationships are not reported on the SEFA.

Notes to the Schedule of Expenditures of Federal Awards (SEFA)

Prepared by the Fiscal Officer

Reporting Entity
Description

Summary of Significant Accounting Policies

Other Information

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Data Collection Form via General Services Administration (was Census)

The auditor's portion is filled out on the Federal Audit Clearing house at the end of the audit by your auditors.

Data Collection Form should agree to the Schedule of Expenditures of Federal Awards.

AOS Bulletin 2022-008

- Assistance Listing #21.027 Coronavirus State and Local Fiscal Recovery Fund (CSLFRF) Compliance Examination Alternative to Single Audit
- Reduce the burden of a full Single Audit on eligible recipients and auditors
- A full financial statement audit is not required at the time of the ACE engagement
 - However, the regular financial audit will still be performed on its usual audit schedule.
- No SEFA since the Auditor opines directly on compliance for CSLFRF
- Only required to obtain an understanding of relevant portions of internal control over compliance sufficient to plan the engagement and to assess control risk for compliance with specified requirements.
- The engagement still involves testing of the compliance requirements
- One compliance examination opinion is issued
- Audit findings are reported in a similar manner to how they are reported for Single Audits

AOS Bulletin 2022-008

Eligibility Requirements

- The recipient's total SLFRF award received directly from Treasury or received (through states) as a non-entitlement unit of local government is at or below \$10 million
- Total other Federal financial assistance (from all sources) the recipient expended (not including their SLFRF award funds) are less than \$750,000 during the recipient's fiscal year.

Other Regulator Deadlines

- Debt covenants
- MSRB/SID- Municipal Securities
- Contractual agreements
- Other Government Agencies
- Bond Ratings on subsequent debt issuances



Service Organization Control Reports (SOC 1 Reports)

- Service organizations (SO) provide services for governments such as:
 - Payroll processing
 - Self Insurance Third Party Administrators
 - Investment Purchasers



Service Organization Control Reports (SOC 1 Reports) (Cont'd)

- Auditors have responsibility to evaluate internal controls related to all of the government's significant financial activity.
- If significant financial activity is handled by SO, a separate report on the internal controls at the SO needs completed by a separate auditor, a SOC 1 report
- Your government needs to ensure that all service organizations will have a SOC 1 report available for the audit period
- Your government should review the SOC 1 report for any significant subservice organizations identified and review the subservice organization's SOC 1 report as well
- SOC 1 report needs provided to AOS or IPA auditor as soon as it is available.

Tips for an Efficient Audit

What can I do to keep audit costs low?



Complete, organized, and easily accessible records

Stay ahead of routine responsibilities

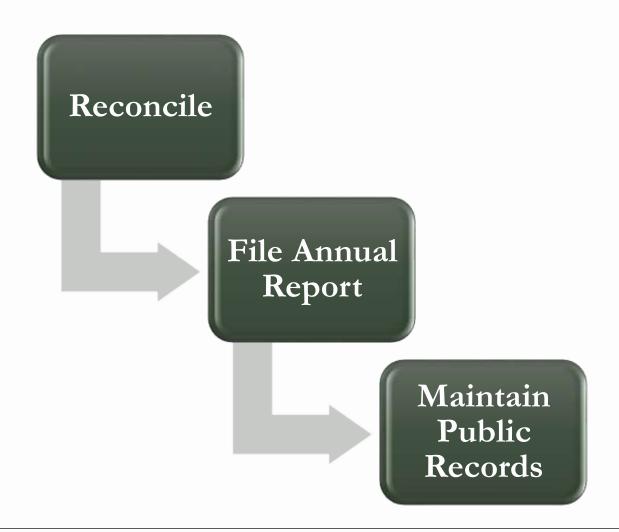
Be aware of special circumstances and be knowledgeable about potential compliance and accounting impact

Improve internal controls

Keep up with monthly bank to book reconciliations

Ensure relevant personnel will be available during the course of the audit

Tips for an Efficient Audit



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Tips for an Efficient Audit

Good communication with auditors before planned start date that auditors will arrive

Provide information in an electronic format / ledgers in excel for sorting, searching, etc.

Will personnel be available for audit inquiries (vacations, etc.)?

Provide auditors with a list of who the 'go-to' person is for each area (to make inquiries/obtain documents)

- Discuss items auditors could gather ahead of starting the audit
 - Minutes if accessible via the government's website, records on UAN, etc.
- Location(s) auditors will perform audit work
 - Client Location
 - Regional Office
 - Telework / Remote Work Location / Another audit site
- Information needed for connectivity to internet at the client location

Communicate with your auditors before audit is started. Types of questions auditors may ask:

- Significant financial transactions incurred
- Compliance with requirements outlined in Ohio and Federal Compliance Supplements
- Internal controls
- Changes in significant personnel
- Status of audit comments from the prior audit

• Often auditors will provide an initial audit documentation request list – be sure to have the documents pulled and ready in a timely manner. For example:

System Reports:

- 1. Year End Financial/Fund Report
- 2. Check Register
- 3. Detail Revenue Report
- 4. Detail Expenditure Report
- 5. Outstanding Purchase Order Report
- 6. Monthly Cash Reconciliations

General Information:

- Minutes from [AUDIT PERIOD]
- Names, e-mail addresses, outside occupations, and business interests of [GOVERNING BOARD TYPE] members holding office during our audit period and currently.

Cash Reconciliation:

- Bank reconciliation supporting documentation (bank statements, investment statements, outstanding check lists, etc.) for [AUDIT PERIOD]
- Access to online statements for confirmation of accounts (with [ENTITY TYPE]'s assistance)
- Daily Sweep Account confirmations, if applicable
- Copy of current investment policies and bank depository agreements.

Non-Payroll:

- A list of requested vouchers [is attached OR will be provided] so the [ENTITY TYPE]'s
 personnel may pull the information for us.
- 1099s issued in January [20XX (and 20XX-1)]

Payroll Testing

- A list of requested employees/pay periods [is attached OR will be provided] so the [ENTITY TYPE]'s personnel may pull the information for us.
- New bargaining unit/negotiated agreements
- Federal 941s, Pension filings, and related supporting documentation (deduction reports and payment support)
- List of retired or terminated employees and related pay-out calculations
- Updated Negotiated Agreements for Unions (if applicable)(electronic format, if possible)
- W-2's issued in January [20XX (and 20XX-1)]

Receipt Testing:

- Access to duplicate receipts or "pay-In book", if used.
- County Auditor tax settlement sheets.
- Income Tax Remittance Reports

Budgetary Testing:

- All Original and Amended Certificates of Estimated Resources
- All appropriations resolutions and amendments, as applicable

Other Items:

- Copies of bonded debt agreements and any other debt support for new debt issued or refunded.
- Copies of public official bonds covering the audit period.
- Access to employee personnel manual and policies and/or copies of updated policies during the audit period.

Federal Testing (if applicable):

- Schedule of Expenditures of Federal Awards
- Summary Schedule of Prior Audit Findings and Questioned Costs (If necessary), including corrective action taken.

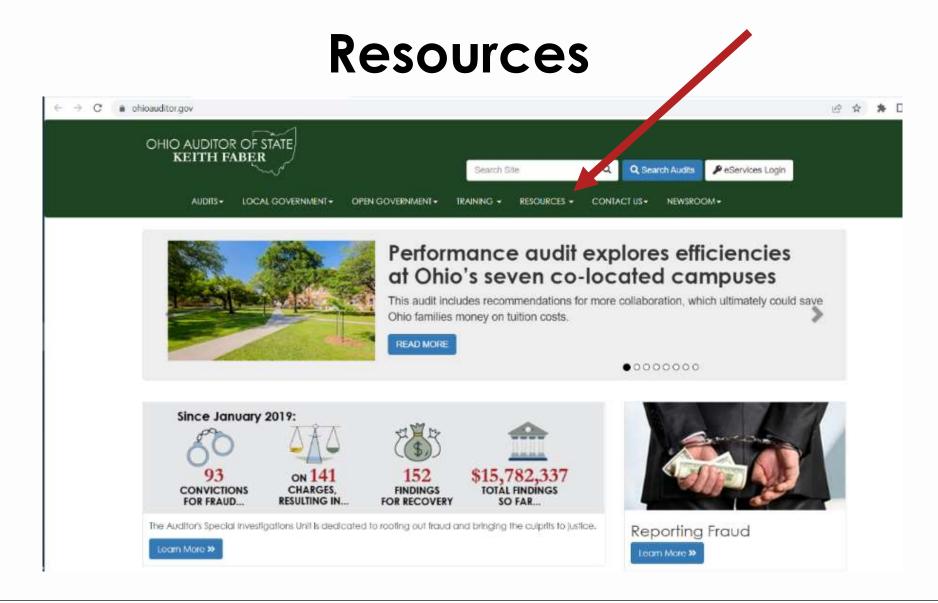
Understand compliance requirements (federal, state, etc.)

Gather and provide documentation to show that your entity is in compliance with applicable requirements

- Ohio Compliance Supplement (OCS) https://ohioauditor.gov/references/compliancemanuals.html
- Federal (OMB) Compliance Supplement https://www.whitehouse.gov/omb/office-federal-financial-management/
- Federal Award Compliance Control Records (FACCR) https://ohioauditor.gov/references/practiceaids/faccrs.html

Good communication between the Fiscal Officer & auditors on the estimated date in which the report will be completed and filed with AOS

Resources

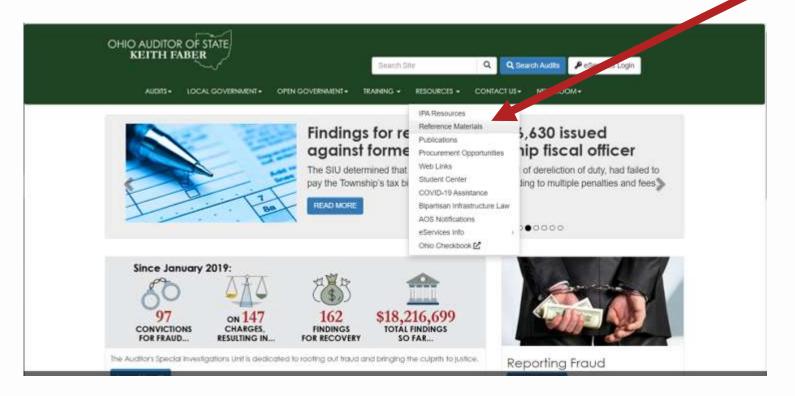


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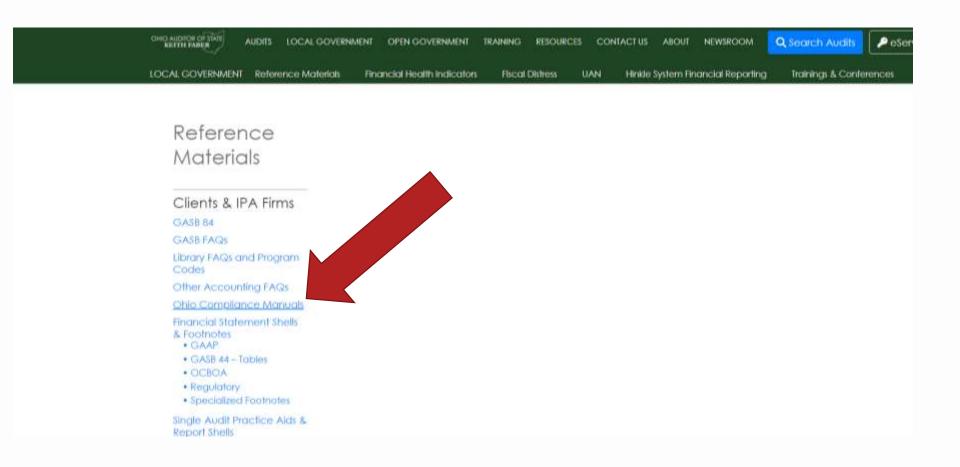
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Reference Materials



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Where is the Ohio Compliance Manual?



Ohio Compliance Manuals

Ohio Compliance Supplement Manuals

2023

Ohio Compliance Supplement Implementation Guide (pdf)

- The Compliance ACE is available in Exhibit 3
- Legal Matrix

Ohio Compliance Supplement Manual (pdf) (Updated May 2023)

- Chapter 1 Direct Laws (pdf) (docx)
- Chapter 2 Indirect Laws and Statutorily Mandated Tests (pdf) (docx)
- Chapter 3 Stewardship (pdf) (docx)
- Chapter 4 School Compliance Testing (pdf) (docx) (New May 2023)

Optional Procedures Manual (docx)

2022 🕼 2023 Crosswalk (xlsx) (Updated May 2023)

2022

Ohio Compliance Supplement Implementation Guide (pdf) (Jun 2022)

Exhibit 3 Compliance ACE (docx)

Ohio Compliance Supplement Manual (ndf) (Jun 2022)

D		ש	E	I.S.	U	п
OCS	Legal Matrix (May 2023)					
	1) Entities are in alphabetical order,					
	2) Excel is limited to only one hyperlink for each cell. If more than one footnote is applicable, you will have to find it manually below this table.					
	 We had to apply footnotes to checkmarks whether the section applies or not. So pay close attention to the footnotes to determine applicability. 	Ž				
Step No.	Requirement	Ag. Soc	Airport Authority	City	Comm. College (3354)	Commun Schoo
	General Budgetary Requirements (1-1 through 1-3)				√i6	
1-1	ORC 5705.38: Annual appropriation measures - classification			√	✓	H 5
1-2	ORC 5705.41(D); and 5705.42: Restriction upon appropriating/expending money - certificate of fiscal officer			1	✓	
1-3	ORC 5705.40: Amending or supplementing appropriations; contingencies			√	1	
1-4	ORC 5705.09: Establishing funds and 5705.12 Permission to establish special funds			1	1	
1-5	ORC 131.01, 1545.23, 3315.20, 5155.33, Various 5705 Sections, 5735.28: Distribution of levy revenue			√	1	
1-6	ORC 5705.0506 and 5705.1416; Transfer of funds ⁴⁷			1	✓	
1-7	AOS Bulletin 1997-003 and various ORC Sections: Advances			√	✓	
1-8	ORC 5705.13, 5705.132, 5705.222, 5705.29: Reserve balance accounts & funds			1	✓	
1-9	ORC 5101.144: County Children Services Fund					
	Debt (1-10 through 1-13 & 4A-3) ⁵					
1-10	(Previously 1-13) ORC 133.22: Leg. auth. anticipation securities			2	1	0
	OCS - Exhibit 5 OCS - Exhibit 6 OCS 28-8 Step 7 Applicability OPM	4	1 1	2. 4.	1	F

Financial Statements and Footnote Shells

Clients & IPA Firms

GASB 84

GASB FAQs

Other Accounting FAQs

Ohio Compliance Manuals

Financial Statement Shells & Footnotes

- GAAP
- GASB 44 Tables
- OCBOA
- Regulatory
- · Specialized Footnotes

Single Audit Practice Aids & Report Shells

Federal Award Compliance Control Records (FACCR)

Agreed-Upon Procedure Shells

Audit Report Shells

- FYE 12/31/21 & Subseq
- Prior to FYE 12/31/21

Additional Audit Guidance

Ohio Laws & Rules

Publications & Manuals

Clients

Development of Policies and Procedures

Summarized Annual Financial Reports

Debt/ESG Disclosure

Financial Statement Shells and Footnotes

- ➤ Generally Accepted Accounting Principles (GAAP) Basis Financial Statements (in accordance with GASB 34)
 - GASB 44 Statistical Table Requirements
- ➤ OCBOA Cash/OCBOA Modified Cash Basis Financial Statements

(commonly referred to as "GAAP look-alike")

OCBOA Cash Basis – Financial statements prepared on the cash basis as "GAAP look-alike" financial statements; relevant Governmental Accounting Standards Board (GASB) Statements have been applied to the extent the GASB Statements are applicable to the OCBOA Cash Basis of accounting.

OCBOA Modified Cash Basis – Financial statements prepared on a modified cash basis as "GAAP look-alike" financial statements; relevant GASB Statements have been applied to the extent the financial statements are applicable to an OCBOA Modified Cash Basis of accounting. The most common modification applied within an OCBOA Modified Cash Basis is the recording long term investment activity. Other common modifications include recording of capital assets, net accumulated depreciation and long-term debt arising from cash transactions.

➤ Regulatory Cash Basis Financial Statements (commonly referred to as "AOS basis")

Financial statements prepared to comply with the basis of accounting prescribed by the Auditor of State in accordance with the financial reporting provisions of Ohio Revised Code 117.38 and Ohio Administrative Code 117-2-03(D).

> Other Specialized Footnote Disclosures

Ohio Laws and Rules

Clients & IPA Firms

GASB 84

GASB FAQs

Other Accounting FAQs

Ohio Compliance Manuals

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Ohio Laws & Rules

Ohio law consists of the Ohio Constitution, the Ohio Revised Code and the Ohio Administrative Code. The Constitution is the state's highest law superseding all others. The Revised Code is the codified law of the state while the Administrative Code is a compilation of administrative rules adopted by state agencies... Read More >>

Ohio Revised Code

The Legislative Service Commission staff updates the Revised Code on an ongoing basis, as it completes its act review of enacted legislation.

codes.ohio.gov/orc >>

Ohio Administrative Code

This website publishes administrative rules on their effective dates, as designated by the adopting state agencies, colleges, and universities.

codes.ohio.gov/oac >>

Publications and Manuals

Clients & IPA Firms

GASB 84

GASB FAQs

Other Accounting FAQs

Ohio Compliance Manuals

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- GASB 44 Tables
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- Prior to FYE 12/31/21

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Clients

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Guidance, Best Practices, and Manuals

Ohio Compliance Supplement Manuals

County Board of Developmental Disabilities Manual

Ohio County Sheriff's Office Manual (Oct 2022)

Ohio Township Handbook (Mar 2019)

School District Self-Assessment Guide

Guidelines for Student Activity Programs

Uniform School Accounting System User Manual 2013 (Appendix B Updated 2022)

Uniform System of Accounting for Agricultural Societies (May 2020)

Village Officer's Handbook (Aug 2020)

2022 Desk Calendar.pdf (Includes upcoming events, financial due dates, contacts, and more)

Reports

Performance audits examine the efficiency and effectiveness of government programs.

Recent Audits

Technical Bulletins

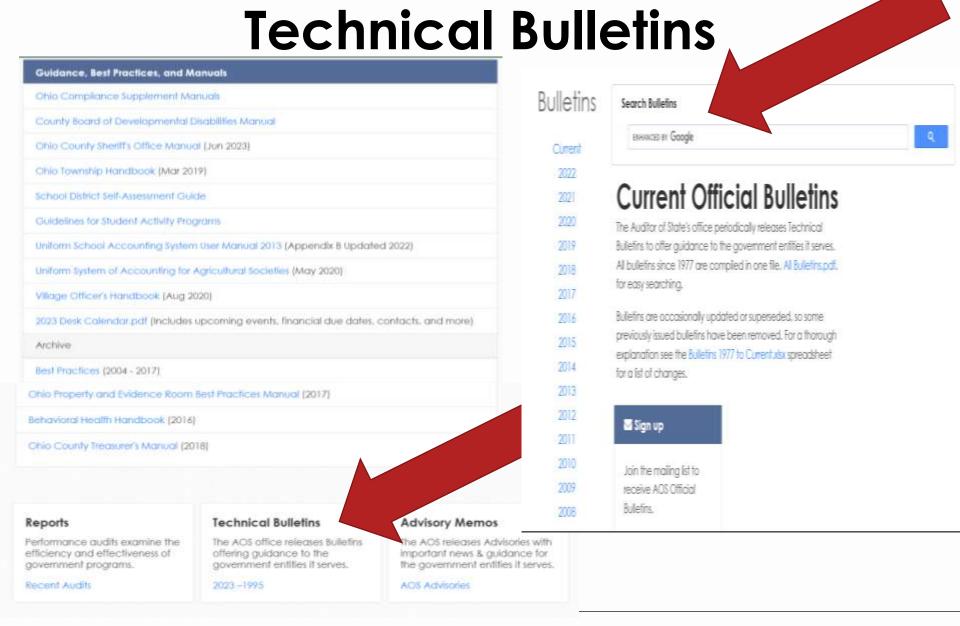
The AOS office releases Bulletins offering guidance to the government entities it serves.

2022 - 1995

Advisory Memos

The AOS releases Advisories with important news & guidance for the government entities it serves.

AOS Advisories



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Technical Bulletins search

About 6 results (0.24 seconds)

Bulletin 2018-003 Auditor of State Bulletin

ohioauditor.gov > publications > bulletins

File Format: PDF/Adobe Acrobat

Nov 30, 2018 ... We interpret credit card accounts to include online purchasing accounts (e.g., ... Procurement cards can be tied to either a credit.

Auditor of State Bulletin 2021-005 DATE ISSUED: April 30, 2021 TO ...

ohioauditor.gov > publications > bulletins

File Format: PDF/Adobe Acrobat
Apr 30, 2021 ... ____ List of all credit, debit, purchasing/procurement cards as well as a list of any other authorized users.

Page 1 Bulletin 2015--004 Auditor of State Bulletin DATE ISSUED ...

ohioauditor.gov > publications > bulletins

File Format: PDF/Adobe Acrobat

Apr 30, 2015 ... o Procurement Standards -- The federal government is allowing a grace period of one full fiscal year after the effective date for ...

THOMAS E. FERGUSON MAS BULLETIN

ohioauditor.gov > publications > bulletins > docs > All-Bulletins

File Format: PDF/Adobe Acrobat

Oct 30, 1981 ... The third type of pool is a group purchasing pool, ... made via other means such as purchase orders, credit cards, debit cards, etc.

We have updated the ORC references on pages 1 -- 7, but have not ...

ohioauditor.gov > publications > bulletins

File Format: PDF/Adobe Acrobat

Jul 2, 1997 ... individual inmate's ledger card or to an inmate's account ... received from sales to inmates, purchasing of merchandise, and payments.

Advisory Memos

Guidance, Best Practices, and Manuals

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Addition of state Advisor

Memos

and policy updates

Cybersecurity

 PAYMENT Re-Direct and Business Email Compromise Schemes – Mar 2023 (pdf)

COVID-19

Among the many consequences of COVID-19, entities may face financial reporting challenges, such as volatility in the equity and debt markets as well as reduced revenue and cash flows. AOS resources in this category will include reminders to local officials about financial reporting matters they may need to consider as they prepare their financial statements.

- Fraudulent Unemployment Claims Feb 2023 (pdf)
- · Fraudulent Unemployment Claims Feb 2021 (pdf)
- ID.me Requirements & Fraud Insurance May 2021 (pdf)
- Prior FY Expenditures Reimbursed in Subsequent FY Jul 2021 (pdf)

Other Advisories

- Fraud Risk Assessment Questionnaire May 2023
- Fuel Inventory, Usage, Fuel Card Expenditures Sep.

Reports

Performance audits examine the efficiency and effectiveness of government programs.

Recent Audits

Technical Bulletins

The AOS office releases Bulletins offering guidance to the government entities it serves.

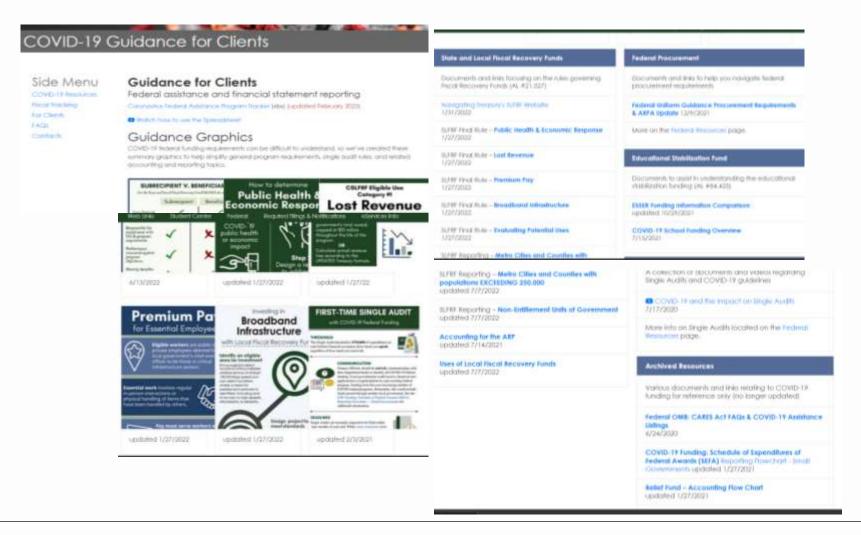
2022 - 1995

Advisory Memos

The AOS releases Advisories with important news & guidance for the government entities it serves.

AOS Advisories

AOS COVID Resources



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AOS Regional Office Numbers

Central 800-443-9275

East 800-443-9272

Northeast 800-626-2297

Northwest 800-443-9276

Southeast 800-441-1389

Southwest 800-368-7419

West 800-443-9274





Joey Jones Chief Auditor - East Region

jjones@ohioauditor.gov (330) 438-0617











